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8	SOUTHEAST ALASKA
9	FEDERAL SUBSISTENCE REGIONAL ADVISORY COUNCIL
10	October 27, 1999
11	9:00 a.m.
12	Taken at:
13	Angoon Community Center Angoon, Alaska
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16	Reported by: Sandra M. Mierop, CSR, RPR, CRR
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1	REGION 1
2	SOUTHEAST FEDERAL SUBSISTENCE REGIONAL ADVISORY COUNCIL
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4	SEAT 1: MR. BERT ADAMS P. O. Box 349
5	Yakutat, Alaska 99689
6	SEAT 2:
7	MR. FLOYD KOOKESH 206 Beaver Trail P. O. Box 25
8	Angoon, Alaska 99820
9	SEAT 3: MR. WILLIAM C. "BILL" THOMAS, CHAIR
10	P. O. Box 5196 Ketchikan, Alaska 99901
11	SEAT 5:
12	
13	Wrangell, Alaska 99929
14	GDAM 6
15	SEAT 6: MS. MARY RUDOLPH P. O. Box 155
16	Hoonah, Alaska 99829
17	SEAT 7: MS. PATRICIA PHILLIPS
18	P. O. Box 33 Pelican, Alaska 99832
19	·
20	SEAT 8: MS. MIM McCONNELL (Via speakerphone, when noted)
21	P. O. Box 8009 Port Alexander, Alaska 99836
22	SEAT 9:
23	MR. LONNIE ANDERSON P. O. Box 237
24	Kake, Alaska 99830

1	SEAT 10: MS. MARILYN R. WILSON
2	P. O. Box 235
3	Haines, Alaska 99827
4	SEAT 11: MS. MILLIE STEVENS P. O. Box 426
5	Craig, Alaska 99921
6	
7	SEAT 12: MS. VICKI LeCORNU, SECRETARY Box 201
8	Hydaburg, Alaska 99922
9	SEAT 13: MS. DOLLY GARZA, VICE CHAIR
10	Box 1793 Sitka, Alaska 99835
11	FRED P. CLARK
12	Council Coordinator
13	
14	Federal Building, Box 21628 Juneau, Alaska 99802
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OCTOBER 27, 1999 MR. THOMAS: Good morning, 2 everybody. My watch says 9:00 o'clock straight up, so we'll get started on time so our record will reflect that. 3 Secretary, will you confirm our quorum for us, please? MS. LeCORNU: Do you want me to call 5 the roll? MR. THOMAS: Just tell us if there is a quorum. MS. LeCORNU: There is a quorum present. MR. THOMAS: Item No. 3 is a time when members of the host community can offer their remarks of welcome if they wish to do so. For other comments, we have that -- we have that anyplace else in the agenda? We can squeeze that in; but right 10 now we're just going through the protocol part of the meeting. 11 I'll start by saying welcome to everybody that's here. Welcome to members of 12 Angoon. Congratulations on your successes of retrieving your prow that's been gone for so long. 13 I think I can speak for the rest of the council when I say that we were honored at least to be in town and around when the festivities were happening, so 14 that we had a better understanding of what the 15 significance of that part of our heritage really meant. That was a real demonstration of Subsistence 16 activity going back over a hundred years. And so we were honored, and we were thrilled for your 17 successes in being able to retrieve that. With that, we'll invite anybody from Angoon that may have a remark, a welcome. 18 We have the mayor's speech. 19 MR. ANDERSON: Mr. Chairman, sitting right by you there. 20 MR. KOOKESH: Good morning. For those of you who don't know, we have three groups in Angoon. One is Kootznoowoo, and the other is the 21 Angoon Community Association. I believe Walter Jack 22 will speak for the community association, and Dennis Star will speak for Kootznoowoo. He's the 23 chairman. I'd like to say, welcome to Angoon. We're glad to be the host. A lot of you don't know 24 this, but Subsistence is a lot of our life. The only thing we don't know about your organization is 25

the role. We have to start playing with you. A lot

of us do a lot of good lip service on Subsistence, but I think this forum will allow us to move in a

different direction.

But welcome to Angoon.

5

3 A little background on myself. have two speeches. I'm a board member; I'm a new

- elected board member. One of the things that I had done before I became a board member is I'm known as
- an operator of uninspected passenger vessels. I'm a charter Nazi in a sense, and I'm also a strong

Subsistence user.

My beliefs on Subsistence is that I've always considered myself a provider. I never hesitated to take for more than for just myself.

Dennis can attest to that. This is a teamwork effort on our part.

9 We have -- we enjoy doing this. believe that Subsistence to us is another -- an 10

economy. To me it's better than receiving USDA food. It's better than being on welfare. It's

11 something we consider for. What I'd like to do here as a new member is come here with no bias, and I

12 believe I'm coming here with an open mind. I'm glad I have an opportunity to serve. When it came to

13 qualifications, I believe I had all of those. I'm not hesitant to review documents. Like I said, I

want to be here with an open mind. I don't want to 14 bring in bias. I know I might have a different

15 point of view on matters, but we're like the wind; we're like a tree in the wind, and we'll bend with 16

it; and I'm willing to do that.

Again, welcome. Thank you.

17 MR. STAR: Mr. Chairman, my name is Dennis Star, corporation chairman. Today we're here

to learn -- to be able to help our villages on our 18 concerns. I know we're going to learn a lot from

19 this body right here. I know the villages have different concerns, but they all mean the same

20 thing. I hope to learn from this group the best way to do this thing. I see that you have a proposal

here. I'm concerned that you have put out to us 21 probably through our government with Walter Jack,

22 who will be talking. There's a lot of concerns that we need; and if we work together as villages and

23 turn them into this body, I'm sure that we'll get a lot accomplished. I know this is a new thing going,

and you want to talk to village people and 24 representatives on how to protect our way of life

and Subsistence; and I'd like to welcome you all to 25 Angoon, like our Mayor mentioned, and our people

1 here. Welcome to Angoon, and thank you for attending the program last night.

MR. THOMAS: Thank you.

MR. JACK: Mr. Chairman, my name is

- 3 Walter Jack. I'd like to welcome the people to the big city of Angoon. Welcome to the big city. I'm
- 4 really glad that you guys made it here. I remember when we were at the Kellikof, we were talking about
- 5 the Subsistence issues and the important issues to the tribe that Marlene and her husband has always
- 6 been pushing for Subsistence for the rural communities; and it is a very important issue to the
- 7 rural communities, and one of the things that I do know is that with the government relationship with
- 8 the tribes in the United States that we would like to establish our own tribal fish & wildlife through
- 9 the IRA; and that's a set thing already. It has been in place, so I'm glad you guys are here to hear
- the community's comments so that we can work on a government-to-government relationship with the
- 11 Federal Government. Hopefully, we'll be able to set down some memorandums of understandings with the
- 12 Federal Government through the IRA; and that's what we would like to see happen.
- I believe we were the only community that got on the teleconference and said that we'd
- 14 like to see the Federal takeover simply because we knew the opportunities there. So, I'm glad to
- 15 welcome to Angoon every one of you. Mr. Anderson over there too. So, thank you.
- MR. THOMAS: Thank you.

Anybody else from the large city of

17 Angoon?

MR. KOOKESH: No.

- 18 MR. THOMAS: Well, we appreciate that. Thank you for your kind remarks. Now we're
- 19 going to move on to the section --

MR. CLARK: How about welcomes from

- other people who have -- like from agencies and things of that sort?
- 21 MR. THOMAS: Well, I don't know -- we've never done that.
- MR. CLARK: Yes, we have. Sorry to disagree. But at most meetings when we have
- 23 representatives from agencies who work in the area, they're often included --
- MR. THOMAS: Let's go on. There's another section under Tab C. Let's get down to that part of it.

MR. CLARK: That's fine.

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MR. THOMAS: We'll incorporate it
    with that. Because I don't argue with the person
    that put so much effort into putting this agenda
    together, specifically the chairman representative
    of the host community.
                    Okay, have y'all had a chance to
    review the agenda?
                    Good.
 5
                    MS. OWEN: Mr. Chairman, I have a
    question; and when you're doing the -- going through
    all the tabs and everything as you have the
    proposals and all that, will there be time for
    tribal representatives to ask questions, to comment
    on those; or do we have to wait until the section on
    tribal representatives?
                   MR. THOMAS: Well, you could do
 9
     that. If you could, take advantage of these forms,
     there's one back on the table back there, and fill
10
     them out; and then I'll know if somebody is
     interested in making comments, and it gives you an
11
    opportunity to -- for me to include you in these.
                   MS. OWEN: As it stands right now, I
12
    have comments in every tab.
                   MS. GARZA: Dorothy, just for the
13
     information of the public, we do have this being
     recorded. It will be transcribed; so when you
     speak, if you could state your name so that we could
14
    put that in the record; and that was Dorothy --
                   MS. OWEN: Dorothy Owen, and I'm
15
    representing Douglas Indian Association.
16
                   MR. CLARK: Mr. Chairman, I'd also
    like to let people in the audience know, if you can,
17
    fill out these blue forms that Bill was showing
         If you can just give them to me, I'll pass
     them to Bill.
18
                   MR. THOMAS: Do you guys want to get
19
     familiar with the process? That's part of the
    process. So get familiar with it.
20
                    What's the wishes on the agenda?
                    MS. GARZA: Move to adopt the agenda
21
    as a guide.
                   MR. THOMAS: Do I hear a second?
22
                   MR. ANDERSON: Second, Mr. Chairman.
                   MR. THOMAS: Discussion?
23
                   All those in favor, say "aye."
                    COUNCIL MEMBERS: Aye.
24
                    MR. THOMAS: Opposed?
                    Okay. We have a guide.
                    Have you had a chance to review the
25
    minutes of 17 and 18? What's the wishes of the
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Council?
                   MS. GARZA: For discussion, move to
 2
    adopt the minutes of March 17th-18th, 1999.
                   MR. THOMAS: Do you have a specific
    you want to discuss?
 3
                   MS. GARZA: Well, once it's on the
    table, yeah.
                   MR. ANDERSON: I second for
    discussion purposes.
                   MS. GARZA: Under corrections,
    Mr. Chair, on page 5 of the minutes regarding
    Yakutat, on the vote, we have the amendment bills,
    have informed voted on the motion and roll call. It
    said "motion failed," but it should be main motion
    failed.
                   MR. THOMAS: Okay. The record will
 9
    reflect that correction. Thank you.
                    Further corrections?
10
                    MS. GARZA: No.
                    I would move to adopt the minutes as
11
    corrected.
                   MR. THOMAS:
                                There's a motion.
12
    there a second?
                   MS. LeCORNU: I'll second the
13
    motion.
                   MR. THOMAS: Moved and seconded that
    we adopt the minutes as amended.
14
                   Any further discussions?
15
                   MR. CLARK: Question.
                   MR. THOMAS: Do you have a question?
                   MR. CLARK: I have a question.
16
                   MR. THOMAS: Okay.
17
                   MR. CLARK: Is it the wish of the
     Council that I make this correction and remail out
     these -- the minutes to everyone, or would just a
18
    note to that effect suffice?
19
                   MR. THOMAS: It would suffice by
     showing in the transcript.
20
                   MR. CLARK: Okay.
                   MR. THOMAS: Further discussion?
                   MS. GARZA: Call for the question.
21
                   MR. THOMAS: Question was called.
22
    All those in favor say "aye."
                    COUNCIL MEMBERS: Aye.
23
                    MR. THOMAS: Opposed?
                    Okay. Motion passes.
24
                    On comments, I want to take this time
    to welcome new members Floyd Kookesh and Millie
    Stevens; and I want to also express our distress of
25
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the fact that --

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MS. GARZA: One more member.
                   MR. THOMAS: Oh, I wasn't going to
 2
    recognize him. Bert Adams from Yakutat. So if I
    miss somebody, don't remind me because it's on
 3
    purpose.
                   MR. ADAMS: Dolly just wanted to vote
     on her side for chair.
                    (Laughter.)
 5
                   MR. THOMAS: We're not going to have
    swearing in until after elections.
                   MS. GARZA: I've got herring eggs in
    my room, too.
 7
                    (Laughter.)
                    MR. THOMAS: Keep this party above
 8
    the belt now.
                   Welcome, guys. You're embarrassing
 9
     the chairman early.
                    Under further comments, we have --
10
    doesn't look like a very lengthy agenda; but since
     this is -- since ANILCA specifically refers to
11
    travel issues, we're looking for a rural, there
    would be no ANILCA. ANILCA is strictly for rural
12
    issues. It talks about different forms of doing
    things. ANILCA is very specific on how they want to
13
    do things. It's a very responsible piece of
    regulation. It asks that the people work together
     for the continued access and use of Subsistence; and
14
    whenever there's a shortage of a resource in a
15
    region or location, when priorities will take
    effect. If there's no shortage, then there's no
    priorities. When there's no priorities, then
16
    there's nobody excluded.
17
                   With proper management prior to, it
     should be a rare consideration.
18
                   No -- when you're a Council member,
    we're not here to represent only the community
    you're from; that's why they call this a Regional
19
    Advisory Council. Everybody here supports the
20
    wishes of the Council or a majority of the Council
    because it is a region. There are some communities
    that aren't here as members because of the number of
21
     communities it would take to have everybody
22
    represented personally, and we -- this was designed
     to avoid that. That's one of the good designs.
23
     It's the only improvement I've seen so far.
                    I am happy that we're here to be able
24
     to give members of Saxman and people from agencies
     that haven't had the opportunity to attend any of
     our meetings to give you an idea of what the process
25
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is all about.

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Many people that haven't followed
    ANILCA, they figured by October 1st the boogeyman
 2.
    wouldn't have showed up; but as of October 1st, the
    boogeyman is here. I'm kind of glad it's here
    because it gives us a chance to show that we're not
    here to get rid of any other user groups; we're here
    to work as another group in making sure that there's
    enough resources for everybody all the time, and
    that's called proper management.
                    So, we're not fighting with anybody.
    We have no adversaries. We're working together.
    Right now there's a very strong cooperative
    management agreement with the State. The State has
    a wealth of information with a long history. Now,
    down the road you're going to find some regulations
     that doesn't fit the needs of your area. When that
    happens, you'll notice proposal forms out there.
     That's when you have the opportunity to discuss
10
    amongst yourselves what is wrong with that
    particular regulation. It's got a number.
                                                 It's qot
11
    specific language; and your proposal, the form
    provides for you to make a change, refer to that
12
    number, list down what the existing language on the
    regulation is, and show what changes you'd like to
13
    make in that or to eliminate the regulation
     altogether.
                    Now, that's not going to say it's
14
     going to happen. Those are proposals that you
15
     submit to this Council. Once this Council receives
    those proposals, they'll be given to a group we call
16
    a staff committee. And that staff committee -- I'll
    let some of the staff committee identify that
    because I'm not a member of that. I've never been
17
    to any of their meetings. They're not as cordial as
    we are. They're pretty exclusive; so when we get to
18
    that point, anybody that's on the staff committee --
19
    during the comments -- now, we're going to expand
    the comments under council member comments to
20
     agencies, departments, offices, wannabes,
     everybody. So, I offer you that introduction to
    give you what the Council's responsibilities are.
21
                    If you all have a -- this -- there's
22
     a Federal Register back there. Does that Register
    have Title VIII in it, that Federal Register?
23
                   MR. CLARK: No, it just has the
                  I have Title VIII right here.
    regulations.
                   MR. THOMAS: Title VIII, you've all
24
    heard of Title VIII. ANILCA stands for Alaska
    National Interest Land Conservation Act. The key
25
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word in ANILCA is conservation. Conservation

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doesn't mean to stop. Conservation means to think. There's nothing new in that. As a Subsistence
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- 2 community, conservation is one of your No. 1
 personal and focal protocols. That's why we say
- 3 take care of the land and the land will take care of you. That's conservation. So, we want to be sure
- 4 that we keep those kinds of interpretations and concepts in mind.
- 5 You folks are more involved and more up to date from Angoon than you realize you are.
- 6 You had Gabe George on here for a long time. Gabe George represented Angoon very well.
- 7 Members -- that's why they call us a Regional Council. Everybody here is familiar
- 8 somewhat with other parts of the region. Patty over there is from Pelican, but she's got interests in
- 9 other parts of the region that she has very strong feelings about and has done a wonderful job
- 10 representing those areas; and so this is a good council. We have a good process in identifying
- 11 members to be considered for appointment. The Council itself doesn't have any role in determining
- 12 who the members are going to be. That's done by other people. Typically it would be done by other
- 13 people that don't know what they're doing, but in this case we can make that difference; they do call
- 14 members of the region. Some of them are council members. Some aren't. They're looking for
- information, as much as they can gather, pertaining to the credentials of a candidate; and once that
- 16 interview is over with for resources, there's no more association to that application. And it's
- 17 worked very well so far.
- So, you'll have a chance to ask
- 18 questions throughout the -- throughout the meeting.
 This is a very user-friendly meeting; but if we
- 19 aren't working with the rest of Alaska, we're
 working with people that don't support ANILCA;
- 20 that's why we have a process. You guys were very alert to go over there and become familiar with the
- 21 process. The process is not intended to scare you. It's not intended to confuse you. It's intended to
- 22 reflect some sense of organization, some sense of consistency, and a direction for where we want to go
- with what we're doing with resource management.
 Resource management includes anything that lives or
- 24 grows. So, with that, I'll leave it there.

We have Council members --

25 MR. CLARK: Mr. Chairman, perhaps we should try again to get Mim on line.

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MR. THOMAS: Sure.
 1
                   MS. GARZA: Mr. Chairman?
 2
                   MR. THOMAS: Dolly?
                   MS. GARZA: Also, we should let
    everyone know that we are missing two council
 3
    members, Mim, who Fred is trying to get on the line,
    and Hermann, in Sitka. I don't know if everybody
    knows he's been in bad health because of his knees,
    and it's my understanding that he has submitted a
    resignation; so we are missing that seat. I've gone
    to see Herman, and he's having a hard time not being
    able to move because he's been so active all his
    life. I'm sure he would like a card from anybody.
     If you get to Sitka, stop by to see him. It's my
    understanding that recovery will be very slow, and
    he will be in a wheelchair for a long time. That's
 9
     something that Herman has not done and is not used
     to, so he could use the support of our Council.
10
                    MR. THOMAS: Thank you, Dolly.
                    How many of you here know Herman
11
    Kitka? So, as Dolly said, any gesture of contact
    will really be appreciated by Herman. I sent him a
12
    letter last week telling him that he picked a poor
    excuse to resign, but -- so....
13
                    When he gets through here, we'll
    continue our meeting.
                    (Mim McConnell available via
14
     telephone.)
15
                   MR. THOMAS: Okay, Mim, we're on Tab
     J-11.
16
                    (Laughter.)
                                Good thing you have
                   MR. THOMAS:
17
           Good morning.
    mute.
                   MS. McCONNELL: Good morning, I
     didn't catch what you said. I heard all the
18
     laughter, but....
19
                   MR. THOMAS: I was just bringing you
    up to date where we're at on the agenda.
20
                   MS. McCONNELL: Okay.
                                           That was the
    tab. I got you.
                    MR. THOMAS: Tab J-11.
21
                    MS. McCONNELL: I got you. That was
22
    quick.
                   MR. THOMAS: Well, you were slow.
23
                   MS. McCONNELL: I was up here
               Where were you?
     earlier.
                    MR. THOMAS: I was looking for you.
24
                    Mim, we're on Tab C, No. 6. I just
25
     got through making the chairman's comments on
     there. Now we're into members' comments. You see
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the provisions in that section on what anybody would like to mention or discuss, it's all yours. Now is

- 2 the time to do that. Not to say that we can't do it again later on in the agenda. I just wanted to let
- 3 you know where we're at so far and give you a chance if any other members have anything to offer in this
- 4 area, you might have a chance to get your thoughts together for a change and share with us.
- Okay. Now, with that, we'll go back to the members that are here.
- Anybody else have any words of wisdom? There will be no criticism or disagreement with the chairman.

Dolly?

- 8 MS. GARZA: Mr. Chairman, I have a couple of things to report on. My name is Dolly
- 9 Garza, and I've lived in Sitka for 14 years. I am originally from Ketchikan, and I work for the
- 10 university as a professor. My office has been moved to Ketchikan, so two weeks ago I moved down there;
- and I'm in the process of settling in. So I want the Council to know that, that I have moved to
- 12 Ketchikan. As part of my job the hope is that by being in Ketchikan I'll be better able to work with
- 13 Prince of Wales and have better service with the other ferry services, and I have to work with the
- 14 other communities in the next couple of years.

In terms of the other committees I'm

- on, I'm the chairman of the State commission that works on mammals statewide. MMPA is up for
- 16 reauthorization; and if you're not familiar with MMPA, that is the Federal law that gives Natives the
- 17 right to hunt seals, sea otter, beluga, walrus, the marine mammals in Alaska's waters. It has a
- 18 provision that allows Alaska Natives to hunt for traditional trade and barter, and it comes up every
- 19 four years; and generally there are groups that try to eliminate the Alaska Native harvest rights. That
- 20 is an issue in this reauthorization. In addition, MMPA, although -- MMPA has been the organization or
- 21 the law that has allowed for co-management. We have memorandums of agreements with the Fish & Wildlife
- 22 Service as well as the National Marine Fisheries Services. I also sit on the Alaska Sea Otter and
- 23 Sea Lion Commission, and we have co-management efforts with the Fish & Wildlife Service through
- that process. Through that, we also have it with the Sitka tribe with the Sitka marine mammal
- 25 authorization. As we go through fisheries management we do have examples of how co-management

1 has worked with Native organizations, Native tribal bodies, and the Federal Government. Hopefully, the

- 2 marine mammal organizations will step forward and help with the processes as we go forth.
- 3 Some of the efforts we've worked on are with stellar sea otters and sea lions. We've
- 4 developed management plans, so Sitka has a management plan for sea otters. We've served that
- 5 management plan with tribal organizations that is interested in it, and we'll be glad to share it with
- 6 anybody else.
 - We also have an EPA grant where we
- 7 will be testing for contaminants. Sitka was picked as one site. We will be testing seagull eggs as
- 8 well as harbor bases, so we'll go from Sitka, Prince William Sound, up to Kotzebue. The intent is they
- 9 will start this as a test program, and hopefully in the next five years they will put lots of money into
- 10 it so that rural residents who have issues with the safety of the foods they're eating will be able to
- 11 get things tested; and we'll have a have a better idea of what contaminants are out there.
- 12 I think that's all I want to report on at this time, Mr. Chair. Thank you.
- MR. THOMAS: Thank you, Dolly.

Members from Angoon, I've got one,

- 14 two, three, four, five, six empty chairs over here. Come on up so we could swear at each other.
- We appreciate if you join us. When you guys school up like that, it looks like we're different bunches of fish.

With a cup like that, he's not afraid

17 of anybody.

Okay. That's better.

Thank you.

Mim, take yours off of mute for a

- 19 bit. Could you give us an overview or an update or some introduction to your involvement with the Unit
- 20 4 management?

MS. McCONNELL: Yeah. There's -- I'm

- going to my second meeting with them next week in Juneau, 4th and 5th. And right now they have me
- 22 listed as representing the Port Alexander Fish & Game Advisory Committee. I'm now, once again, a
- 23 member of that illustrious committee and am officially appointed by them to represent them on
- 24 the brown bear management team. So, that's where that stands.
- MR. THOMAS: Mim, give us -- give us a little introduction to that management team,

- 1 please.
- $$\operatorname{MS.}$ McCONNELL: Yeah, it was -- my understanding of it is that it was assembled by the
- Board of Game to come up with a management plan for
- 3 Unit 4, Baranof/Fishkof Island. It has people from all different -- game people. It has guides. It
- 4 has environmentalists, a lot of the visitors' association. Just quite a mixture of people on it,
- 5 and they're coming up with a management plan for managing brown bear. From my understanding, it was
- 6 mostly instigated by the guides. They apparently were concerned about the increased number of people
- out there guiding, and the number of bears that were being killed and wounded and whatever; and, I think,
- 8 they wanted to try and put a limit on the number of guides; but they couldn't do it without a management
- 9 plan in place. And I'm involved in that, so there may be somebody out there in the rural that knows
- more about that than I do. That's basically kind of a summary about what the group is about.
- 11 MR. THOMAS: Thank you, Mim. Mike Kurak is here.
- MS. McCONNELL: Oh, good, he probably knows more.
- MR. THOMAS: But he's not going to be able to speak.
- MS. McCONNELL: Oh.
 - MR. THOMAS: Good job, Mim. Thank
- you, and if anything else comes to mind or if you have anything else you'd like to offer, feel free.
- MS. McCONNELL: Well, yeah, just one other activity I've been involved in is I started a
- 17 newsletter; and I'm just sending out my first volume, first issue on the mail plane today. Ir
- 18 fact, I hope I'll get a mail plane today. It'll probably take off in a few minutes. As some of you
- may or may not know, mail planes have been few and far between. Apparently Task One has said they'll
- 20 stop here. The newsletter is called Seaside News.
 "Seaside" stands for Southeast Alaska Naval
- Independent Diversified Economy. What that is, it's kind of to try to connect people in the Southeast.
- 22 This initial issue is to kind of catch people up that went to the Tongass Community Conference that
- 23 some of you know I was involved in putting on in Sitka. I'm trying to get in touch with people that
- 24 attended that conference and let them know what's been going on since then, and then we'll see where
- 25 it goes from there. So, if anybody is interested in a copy of that, be sure to let me know somewhere

along the way. MR. THOMAS: Thank you, Mim. Before 2 you stop, we're going to go into introductions of everybody here so we know who we're looking at. I've never seen you look better. 3 (Laughter.) 4 MR. THOMAS: Tell us who you are and something about yourself. 5 MS. McCONNELL: Who, me? MR. THOMAS: You. 6 MS. McCONNELL: Well, I'm Mim McConnell; and I am, once again, living in Port Alexander, which was my home for 13 years at some point there. I seem to be sort of a nomad these days, but we're back here for the winter. Let's see. I don't know. 9 What do you want me to -- what do you want to know? 10 MR. THOMAS: I'll fill in the blanks as we go along. I'll let them know who you are 11 before we go. Thank you. Put it back on mute. MS. McCONNELL: I don't know if I 12 like being at this disadvantage here. MR. THOMAS: I like it. 13 (Laughter.) MR. THOMAS: Okay. To continue our introductions, I'll start with our -- the most 14 illustrious people. Mr. Anderson, let us know who 15 you are. Try to keep it honest. MR. ANDERSON: For the next 30 16 minutes, I'm Lonnie Anderson. I'm from Kake. I represent Kake. It's been my third term on the 17 Council, and we're doing our best to ensure that Subsistence exists in the rural areas. Thank you. MR. THOMAS: Thank you. 18 Marilyn? 19 MS. WILSON: My name is Marilyn I'm from Haines. I got involved with 20 Subsistence in 1989 when we almost lost it through the State system; and I ended up being on the 21 advisory board there, the State Fish & Game Advisory Board in Haines; and I attended some of the State 22 Regional Council meetings, and then I was able to get on this one; and there was quite a difference 23 from the other council. I've been on this Council since the beginning, and I don't know how long ago that was. 24 MR. THOMAS: Okay. Thank you, 25 Marilyn.

Bert?

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MR. ADAMS: My name is Bert Adams,
    Sr. I come from Yakutat. I'm normally appointed to
    the Council. We go to the spring meeting. I don't
    know where it was at, probably in Sitka. I saw John
    Vale at the airport. He said he was not applying
     for the Council, and he asked me if I would be
     interested. I said, "Yeah." I just resigned from
    the tribal council; and the door was open to step
    into that, besides fishing and being a Subsistence
    user and learning how to be a captain. And then I
    heard some information from Jim Capra over there,
    just brief information about myself; and I gave it
    to him. I expected maybe to hear, you know, about
    midsummer or so. Midsummer came around, and I
    didn't hear anything. So I figured somebody had
    already taken that seat; so I just, you know, didn't
    worry about it anymore.
                   And then I get a call from Fred Clark
10
    here about a month ago congratulating me about being
    appointed to the Council, and I was surprised.
11
    And -- but happy. I think -- I think as a former
    member of the tribal council and serving as its
12
    president for about six years, I am a very strong
    tribal advocate, tribal government advocate; and, I
13
    think, I can offer a lot of insights in that regard,
    how we can better approach the Subsistence issues as
    well as the other issues too. But as I mentioned,
14
     I'm a commercial fisherman; I set net; I trawl; I
15
     long-line for halibut; I get back here, and I do
     some shrimp pot fishing this winter. This year I
16
    started working for my son as a charter boat
    captain. So with all of those various experiences
17
    and everything, I feel, you know, that I have a lot
     to offer here. I hope I do.
                   MR. THOMAS: You do.
18
                   MR. ADAMS: If I can, a little bit
19
    later on, Mr. Chairman, I have a little bit of
     insights that I can share with you; but I understand
20
    this is just an introduction part.
                   MR. THOMAS: That's true.
                   MR. ADAMS: Thank you.
21
                   MR. THOMAS: Thank you.
22
                   MS. GARZA: I'm Dolly Garza. My
    mother is from Craig; my father was Raven Dog
23
    Salmon. I have some relatives here in Angoon. I
    was introduced to some of them last night. I don't
    know all of them. I work for Mama in Alaska -- I
24
    worked in Ketchikan when Ketchikan was certainly a
    rural community and had a large Native population,
25
    and we spent a lot of time getting our food because
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- that is what we have. I have, like everybody on this Council, a strong commitment to ensuring that
- 2 we continue to be able to have access to our resources; and I hope to be able to work with the
- 3 people of Angoon. This is a wonderful turnout from your community. Some of the other communities we
- 4 basically have the Feds there and some of the State there, but we don't have much of the community; so
- 5 it's really good to see you here, and we hope to work with you in the next couple of days. Thanks
- 6 MR. THOMAS: Thank you. She was going to tell you the Feds, but she -- but she braked it up a little bit.

(Laughter.)

- 8 MS. LeCORNU: My name is Vicki LeCornu. I'm from Hydaburg. I've served, I think,
- 9 for five years now. I was glad to hear Angoon said they were glad for the Federal takeover because I've
- 10 advocated that for years because I've been totally insulted by the State, and I have to remind people
- if we're adopting the State regulations that we're adopting -- I think they allow us 20 crows to eat
- on; so I'm totally insulted, and I'm totally happy
- that the Feds are here; and I hope maybe that they can open eyes for the people that we will not be
- detrimental to the State. That we are a culture,
- 14 many cultures that are going to survive; and Angoon, I think, is a perfect example for us, that they've
- survived. We're survivors, and we're going to come out if we do maintain that we have a right. And I
- 16 feel that we do have contentions. Otherwise, we
 wouldn't be here; and I feel that if it wasn't for
- 17 Katie John having a contention, we wouldn't be here. And so when I see these federal intentions to
- 18 take over the waters and I see that they are not taking over all the waters, I'm -- I have another
- 19 contention. So, I feel we have a lot of work to do; and that work includes being effective. And so when
- I come -- I come from Hydaburg and on the island I see people from Craig and Klawock, and they're
- 21 struggling to get their deer; because we're allowing them four deer, some ridiculous amount. But we
- 22 still have people going to jail, and we also have people getting their rifles and boats confiscated by
- 23 the State; and now if that happens under the Federal system, I have to question myself as to my
- 24 effectiveness; and I appreciate any suggestions that we can get off the diamond, make this really work
- 25 effectively for the people. And so -- you know, I have an uphill battle, I believe; and I'm going to

1 make sure that our concerns are met; and from
 Hydaburg, we've been a strong advocate from -- I
2 heard somebody say for an economy; Mim said that.
 We need an economy. We don't have economies. We

don't have fishing rights. We don't have fishing permits. So, where do we fall? We fall in between

the cracks. That's why I say we are not as effective as we should be, but I hope to do a better

job; and I will work for that.

MR. THOMAS: Thank you.

Mary?

MS. RUDOLPH: I'm Mary Rudolph from

- 7 Hoonah, from Glacier Bay. My name is Gin-n-haug. I'm Chookan-shaa, and I've been on this Federal
- 8 Subsistence Board for a few years here; and it's still a learning process for me. I'm excited about
- 9 the Federal takeover; but, like Vicki said, we still have a long ways to go in getting our tribes to be
- 10 very active in what we're involved in right now.

 The tribal members are still unaware of what their
- 11 role and what their position is. To have an active tribe working towards a goal of what they would like
- 12 to see implemented into the laws, it would work good to our advantage because we would like to be the
- 13 voice of trying to get all this in place rather than the voice of others that have been speaking for the
- 14 rural villages; and a lot of times our people have been blind or have gotten in trouble with the law
- 15 because during the winter they're subsisting and in the same voice can't understand how they can survive
- because of being seasonal workers; so, it's been a lot of work being a grandmother and taking care of
- my mom and still burned out of my home, but this is a real nice little vacation to get away and meet all
- 18 the good friends I have here.

Thank you.

- 19 MR. THOMAS: So you're using us for a vacation now?
- 20 (Laughter.)

MS. RUDOLPH: Trying to get away from

21 home.

MR. THOMAS: Patty?

- MS. PHILLIPS: I'm Patricia Phillips, 27-year resident of Pelican. I'm Eskimo and Aleut.
- 23 My children are Eskimo, Aleut, and Haida. My husband and I both are lifelong Alaskans. I'm on
- 24 the Pelican City Council, and I want to protect the lifestyle that we have in Pelican and yet still
- 25 sustain our economy.

MR. THOMAS: Alan?

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MR. SORUM: I'm Alan Sorum.
                                                I'm from
    Wrangell. I've been a resident there for nine
 2.
    years. I've spent my summer as an itinerant harbor
    master. I've managed to be in Wrangell, Whittier,
    and Valdez. I'm going to have to offer the chairman
    my resignation from the Council. I started feeling
    like Patty, because I didn't realize how involved
     I've been in it. I've been talking to Fred; I hope
    we can do some web pages. I don't know how it's
    going to work with the Southcentral Council; Valdez
    isn't a real community. I don't know if they intend
    to get involved, but I want to stay involved. What
    I've contributed from this group -- I've certainly
    got a lot more out of this group than I thought was
    ever possible. I do appreciate the opportunity to
    be involved with this issue and with the
    community -- shame on you.
                   MS. PHILLIPS: For what?
10
                   MR. SORUM: You started.
                   MS. STEVENS: Good morning,
11
     everyone. My name is Millie Stevens, and I'm glad
    to be back. When the Federal Subsistence, Southeast
12
    was first formed, I was a member then; and I'm back
    again, and I'm very happy to be back because I feel
13
     this is a very important time for Alaskans with the
    Federal takeover. At first I didn't -- wasn't quite
    certain if I was going to have the time because I'm
14
     spread out so thin, and the reason why I re-applied
15
    is because I am involved with almost everything.
    So, I'm in contact with a lot of people. I hear
16
    their concerns, their complaints, their
    suggestions. I've been on the City Council in Craig
17
    for eight years. I serve as the tribal chairman.
    We're right now in the process of building a tribal
    hall. We haven't had a tribal hall in Craig since
18
    the A & B hall fell. So it's a very exciting time
19
    for us. So, I spent a lot of time right now
    concentrating on the erection of our new hall.
20
    also the vice president to Tlingit/Haida Central
    Council, and that position has really expanded my
    horizon. I not only work on the local level,
21
     statewide level, but now national; and I see that --
22
    as Alaska Natives our problems are kind of unique
    because a lot of us live in remote areas. The Lower
23
     48, they're pretty much connected; so they have a
    hard time understanding why we can't get from point
24
    A to point B. I'm hoping that I can offer a lot of
    my expertise to this Council. I'm not a commercial
     fisherwoman. My father is a retired commercial
25
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fisherman. I've been a Subsistence user all of my

life whether I lived in rural or out of state; and, again, it's just a very exciting time for us with

- the Federal takeover. It's exciting, but in a way kind of scary. We need to make sure that we make
- 3 the right moves, because it impacts an awful lot of people. And, again, I'm really happy to be here in
- 4 Angoon. Yesterday was a very exciting time. As I grew up, my mother would tell me about the different
- 5 parties, the different celebrations that would happen; and I witnessed that last night; and it was
- 6 very, very exciting to see the young people running the whole program; it was very, very exciting. I
- 7 think they did an outstanding job.

Thank you, Mr. Chairman.

8 MR. THOMAS: Floyd?

MR. KOOKESH: My name is Floyd

- 9 Kookesh. I'm a two-time Mayor of Angoon. I've always been involved in mainly -- in terms of local
- involvement, I've done mainly Indian education
 work. I've been the chairman -- I'd like to say
- since time immemorial, because I don't remember the date that I started doing that. I'm a lifelong
- 12 resident of Angoon and hope that I will continue to stay here. I am an IFQ holder. I am a very strong
- 13 Subsistence user. My partner Dennis is over there. I'm a charter operator, and one of the things I
- 14 do -- hopefully during my three-year term I'd like to believe that during my term, as far as our
- 15 community is concerned, I'd like to be able to -- to bring us into the light, so to speak; and I'd like
- 16 to be able to see us -- we have concerns here, to be able to respond to our concerns. I know that this
- 17 position calls for us to be -- since there's 13 of us representing 22 communities or however many is in
- 18 Southeast Alaska. I believe I know we represent all of them, but at the local level everybody has more
- 19 access to me. I know they all are aware of that by now. And, I guess, my role in the community,
- hopefully, my presence here as a board member and being in this community will help the community.
- 21 The community -- I don't know if you've listened to Subsistence; you always hear like there's a
- frustration in the voice, and hopefully I can help
 with that.
- One of the things, as the Mayor, that came across my desk the other day, I got a meeting
- from a gentleman. I don't recall his name; but I'm scheduled to do this Unit 4, brown bear management
- 25 meeting on November 4th, a teleconference; and Subsistence -- excuse me, bear management on

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Admiralty Island is an issue that Vivian and I have
dealt with as a second or two-time mayor here; and
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- 2 I'd like to be able to -- I'm involved again. I'd like to be able to follow this a lot more closely;
- 3 because Admiralty Island, we are affected. Vivian and I have pros and cons about bear management on
- 4 Admiralty Island, I'd like to see. Take a document like this, I've never seen a document like this. As
- 5 Mayor of Angoon, I got the phone call -- two weeks in office here; and one week later I'm already
- involved in a teleconference, and I'm happy to be involved in that. As a board member, I'm more than
- 7 willing to learn. Like I said, hopefully my input will become invaluable for you and for the community
- 8 that I reside in and for the other members of Southeast. I'm only able to represent -- since I
- 9 live here most of the time, I'll probably get most of my input from this community; but this community
- 10 needs to talk to me, and I will be responsive. It's important that communication does exist.

11 Thank you.

MR. THOMAS: Thank you, Floyd.

12 Okay. The reason we took time for introduction from the members of the Council is to

- give you folks a pretty good picture of who you have representing this issue. They are all committed
- 14 people. They're all knowledgeable people. They're all users. And so I know I have to reflect what
- 15 somebody else said about your attendance. This is one of the better attendances we've had from local

16 communities in a long time.

I've worked -- a lot of terms I hear all the time; one of them is frustration. I agree with that, but I find it ironic that it takes the

- 18 Federal Government to come; and that will get rid of our frustration, because historically as tribal
- 19 members we've had more trouble with each other than we've had with anybody else. So we need to outgrow
- 20 that. Now we're going into a new millennium, and I'd like not to drag these old carcasses from this 21 one into that one.

So, ANILCA is a legislation that

- gives rural communities the leverage, the opportunity to show their stuff and to be part of
- 23 that process. In my case, now, I'm the only member on this Council that is an ineligible user under the
- 24 Federal program. But I've never been impacted because there's been no priorities implemented in
- the nine years I've been involved, and I don't think there will be because there's been some improvements

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in management. Hindsight, flexibility, cooperation, communications, all those factors have entered into
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- 2 a better management scheme than we're experienced with in the past.
- I belong to all the Native organizations that you folks do, the village
- 4 corporations, ANB. I got my application in for ANS.
 - MS. GARZA: Can you cook?

5

- MR. THOMAS: No.
- MS. GARZA: Can't get in, then.
 - MR. THOMAS: So, anyway, that's what
- 7 our Council looks like. If there's anybody from other agencies that would like to introduce
- 8 themselves or members of the audience, this is the time; and we will welcome that. We're so happy
- 9 you're here; we'll give you anything you want. Tell us who you are.
- 10 MS. HOFFMAN: Good morning, my name is Vivian Hoffman; and I'm the Admiralty National
- 11 Monument Ranger for the Forest Service, and I was also asked to represent the forest supervisors for
- 12 the Tongass National Forest. Unfortunately, they were unable to come. I think probably most of you
- are aware that we have a number of new leaders on the national forest in the Tongass, and they're all
- 14 very excited and committed to the Subsistence issues and working with the Federal Council and the
- 15 communities, with the Tongass and the tribes. They send their best wishes and wish they could be here.
- 16 For myself, I also have a strong connection to Angoon; and I have enjoyed the privilege of working
- 17 with them now for about 12 years. I obviously have a passion and great concern for their Subsistence
- 18 lifestyle. I'm glad that Floyd is here to represent the community as well.
- 19 I'd like to let you know, welcome to one of our Tongass communities. We're pleased to be
- 20 here ourselves. Thank you for it. Just to remind everyone that rural communities and people in the
- 21 Tongass have a strong commitment. We want to make sure that the lifestyle and traditions of
- 22 Subsistence users are protected.

Thank you very much. We look forward

- 23 to working with you.
 - MR. THOMAS: Thank you.
- 24 A SPEAKER: Good morning --
 - MS. ZUBOFF: My name is Marlene
- 25 Zuboff. My Tlingit name is Hazoo. I come from the Kalkoondraan house, from Klawock. I've lived with

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the Dei-Shee-Taan tribe ever since my great
     grandmother was brought to Angoon as a bride.
     director for the tribal government. I'd like to
    welcome you to Angoon and appreciate those of you
     that participated in our ceremony last night, very
     important to the rural history of Angoon.
                    I feel it's very important that you
    are here. We're glad that you are able to come to
    Angoon to hold your meeting. Subsistence is of
    vital importance to the community of Angoon. We are
    in a unique situation where we're surrounded by
    Federal land; and Angoon, it's been documented,
    relies heavily off the land. It's not just for our
    sustenance but closely tied to our culture in every
    aspect. So, we have been making sure we have been
    actively involved in respect to speaking about our
    Subsistence way of life. We like to say traditional
     and customary use of the land and sea.
10
                    I'm glad to hear that many of the
    Feds are here today and look forward to being able
11
    to get to know who each one of you are. I feel it's
     important for Angoon. There are so many things
12
    happening. I would like to refer to Black Organ
    from Sitka tribes. He was at that environmental
13
    protection workshop that took place in February when
    the tribes talked about the ships and ballast the
    water being dumped in Southeast water. At that time
14
    we were not aware that we would be aware of crude
15
    oil being dumped. As a Subsistence user, I teach my
    kids and grandson how to live off the land, very
16
     important if we want to keep this renewable resource
    that is available. Some of the activities that have
    taken place, such as dumping ballast water in the
17
    Southeast water. I think it's a concern for all of
    us, because as a Subsistence user of the land I have
18
    seen where we have, for lack of the better term, cut
19
    sacks through the fish, all the way to the bone,
    sometimes one or two, sometimes embedded through the
20
    whole fish, very concerned for our communities in
    Southeast that rely off the land. So, once again,
    welcome; and for those of you who participated,
21
    again, kicheech woho; hope your stay is good.
22
                   MR. THOMAS: If anybody is going to
    speak from that side of Marlene, I'm going to ask
23
    you to come forward; because everybody here is
    trying to be a chicken, and the head doesn't quite
    turn back that far; but if you're on the side of
24
    Marlene, come up here and let us see who you are.
                   MS. THOMPSON: I would just like to
25
    say -- I am Maxine Thompson. I am the past Mayor of
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1 Angoon. I recognize quite a few faces here. I feel like YOU ARE friends that come to visit Angoon, as

- well as family from neighboring communities. I was very excited about the Federal Subsistence Board
- 3 having their meeting in Angoon, because it's a very significant time for our community. During my term
- 4 as Mayor, I took part in a lot of testimonies that were being held on the hill in Juneau; and I had the
- opportunity to meet different legislators and just present the local concerns of our community. I'm
- 6 not sure anybody ever mentioned our high unemployment in Angoon. As a business owner, I've
- 7 watched the revenues decline on a steady basis. Our people use our Subsistence food not only to provide
- 8 for their food, but as Marlene stated it's intricately applied during our potlatch parties, and
- 9 our 40-day party and immediately after our burial. We have what is called a burn dish. This consists
- 10 of favorite foods of the deceased; and this is Subsistence food, traditional and customary foods.
- 11 So, this is very significant to our culture; and it's very emotional to us. You know, when we have
- 12 to speak, time and again, to protect our Subsistence food -- a lot of different documents were provided
- 13 to me when I first took seat as Mayor, and one of them was testimony that was given by an Elder that
- had long deceased; and at the time it was in the early 1900s, 1935, something like that. And I
- thought it was so sad that we have to continually come and give testimony to protect something that is
- 16 a traditional use of our people. There is some books out on the market now that speak to the --
- 17 "Your Blood Type, Your Diet," and what basically in a nutshell that says is my diet is predetermined for
- 18 me. It's not a selective choice based on who my ancestors were, and that is the best food for me
- 19 because of who I am, because of where my ancestors came from; and so, that is also something that I
- 20 believe the Federal Commission probably hasn't heard testimony on and probably will hear more on.
- I'm not sure if anybody mentioned either that we're in a unique situation here in
- 22 Angoon because we are surrounded by monument land, and so our dialogue with the Federal people and the
- 23 Federal Subsistence Board is of utmost importance for us. We have to increase that dialogue. We have
- 24 to get on a one-to-one basis, and we need to strengthen our ties; and one of the things that you
- 25 witnessed last night was the return of the raven beaver prow piece. That was significant because

that prow piece provided Subsistence food, traditional foods for our people. It ensured their

- 2 survival of Angoon, all of Angoon; and that's the reason why the whole community participated.
- 3 Although it was a raven beaver property, that canoe provided sustenance for all of Angoon; and so it was
- 4 a celebration for all of Angoon. And I thought it was extremely unique that this prow piece would
- 5 surface at a significant time as Angoon and the Kootznoowoo heritage was really involved in the
- 6 bombardment process. We gave testimony time and again in Juneau on the bombardment; and it passed
- 7 through the House and Senate, slipped right through. There was little or no opposition; and as
- 8 if to stand up and give testimony for the community of Angoon, that raven beaver prow piece came
- 9 forward; and to our people that is a significant occasion, and I'm just so glad that you're able to
- 10 come and take part and share with us this unique monument to our community. Welcome to Angoon, and 11 thank you.

MR. THOMAS: Thank you.

- We haven't sent you the bill yet for handling that prow piece.
- Anybody else? Agencies, audience? Right in front of you, Bill.
- MR. BEDFORD: I really appreciate the opportunity to speak with you folks. I'd like to
- thank the people of Angoon; the hospitality that you showed us last night was legendary. It was a very

16 moving experience for me to observe.

My name is David Bedford, and I'm

- 17 with Southeast Alaska Seiners; and I joined Southeast Seiners about a year and a half ago, in
- 18 April of 1998.

My first job when I came through the

- 19 door was to write comments on the Federal Regulations on Subsistence, the draft regulations on
- 20 that. The comment was five days after I started working. I spent the first five days working on
- 21 that. A month later I was in a special session of the Legislature, in an effort to try to see a
- 22 constitutional amendment put before the people that would allow the people to provide for the rural
- 23 priorities. We failed in that special session. We failed in the one that followed, and I had the honor
- 24 to represent -- the last time to represent the United Firemen of Alaska in the last special session
- 25 in which we tried again to get the State of Alaska to do the right thing. It's my sorrow to report

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what you know far too well, that we came two
individual human beings short of doing what was the
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- right thing. In any event, we now how have the reality that fisheries will come under the Federal
- 3 works. I come here to learn how it works. I sit back; and as time goes on, I hope to involve
- 4 whatever perspectives I may be able to. Thank you very much.
- 5 MR. KNAUER: Welcome to new members. Thank you, Angoon, for the wonderful hospitality
- 6 last night. I appreciate the honor of coming to Angoon with the prow. It demonstrates to me the
- 7 cultural ties that you have with the people in the past and the representation that the youth provide
- 8 for carrying this culture and tradition in the future. I'm Bill Knauer. I'm with the Federal
- 9 Subsistence Management Program. I deal with regulations and policies and hope that I can assist
- 10 both the Council members and other folks here in answering questions throughout the meeting; and if
- any folks have questions afterwards, my phone number is plastered throughout most of the documents. Feel
- 12 free to call me up in Anchorage.

MR. JOHNSON: My name is David

- Roadkill Johnson, and I want to express appreciation to the Angoon community last night. There were so
- 14 many things about that event that will stick with me for a long time, and especially having the Elders
- and the young people together and interacting. It almost reminded me of some of my old reunions when I was young.

I'd like to express appreciation for

- 17 the Council to allow me to serve during Fred's absence this spring. If anything turned out good
- 18 during that time, I would give credit to Bill Thomas. And if it didn't turn out good, I would
- 19 give credit to Fred. If something really got messed up, you can say Roadkill did it.
- I understand, I'm now the point person for the Tongass, the entire Tongass, for
- 21 Subsistence. I thought that meant the person that was out in front of the program, and I found out
- that point person means you have cross-hairs; and you sit on a point. So, anyway, I look forward to
- 23 working with the Council, still, in that capacity.

 MS. GARZA: Thank you, Dave.
- 24 Jack?

A SPEAKER: I'm a biologist for the

25 Sitka tribe. I'd like to thank the Angoon people for the wonderful evening last night. Witnessing

the whole event really brought full circle -- really brought full circle the word customary and

- 2 traditional resources. So, I'll be speaking for Sitka somewhat along with Ray Nielson and John
- 3 Woolfield -- he's not coming; it's Ray and I. It's good to see all of you again, and I look forward to
- 4 working with you for the next day or so.

MS. GARZA: We also have Nels from

5 Sitka.

A SPEAKER: I'm sorry.

- 6 MS. GARZA: Any other agency comments or other community members?
- 7 MR. NIELSON: Council members, I'm honored to be here once again. Thanks to the
- 8 community of Angoon for a very moving experience and honor to export the prow piece on the catamaran for
- 9 the food; that's health food at its best, no preservatives, no additives. The culture and for
- the Subsistence foods, that's what we're all about.
 We're always fighting for what's recognized already
- as an ongoing practice, protecting and obtaining what's legal in Indian law; and the Federal
- 12 Government is more of a better practice than it always has been for the state agencies. I'm a
- 13 member of the Sitka Fishing Committee Subsistence League. I advocate for the Native rights and Native
- foods, but I also speak for the non-Native people who honor our Subsistence ways in Sitka. We are a
- 15 rural community, and we owe a lot to people that gave us that designation in the past. At this
- 16 point, I guess we're concerned about how long the rural designation will be provided for us.
- 17 And I am here representing Sitka ANB Camp 1, Subsistence Committee and, also, along with
- 18 Jack, the Sitka Tribe of Alaska, Customary &
 Traditional Committee. It's through that process,
- 19 we used to be Subsistence. We eliminated the word Subsistence from the tribe. It's now customary and
- traditional. Last night it was very evident with Angoon, very good food; and we look forward to
- 21 working with the Federal agencies on government relations. Hopefully we can obtain what we want
- 22 recognized and protect what we already have.

MR. SUMMERS; My name is Clarence

- 23 Summers. I work with the National Park Service. I want to thank the people of Angoon for having
- 24 this -- hosting this meeting. I really feel it was an honor to attend your celebration, the return of
- 25 the prow. I work in a support role providing -- coordinating with the National Parks Service for our

1 regional directors' appointment to the Federal Subsistence Board. Judy Gottlieb serves in that

2 role. Council members, once again, it's an honor and privilege to be here at one of your meetings.

3 Thank you.

MR. HOWELL: My name is Wayne

- 4 Howell. I work at Glacier Bay National Park; and I, too, would like to thank the people of Angoon for
- 5 the wonderful gathering last night. It's a treat to be able to go down that buffet table and sample all
- of that wonderful Subsistence food and be able to participate in that.
- 7 I'm here to listen and learn and also to provide any information I can about what's
- 8 currently going on at Glacier Bay, particularly as it concerns commercial fishing issues, and what's
- 9 going on between the Parks Service and the people in Hoonah regarding their access to Glacier Bay. If
- 10 anyone needs it, I'll provide information.

MR. LAWSON: Gun nux cheesh, my name

- 11 is Nels Lawson. I'd also like to thank the people of Angoon for allowing me to be part of the
- 12 repatriation of the beaver prow. Thank you very much.
- So, the Council reflected the many different hats they're wearing. Yesterday I had on
- 14 a different hat. When Hermann Kitka, our clan leader, heard that I was going to be in Angoon at
- the time the beaver prow was going to be repatriated, as his nephew, he gave me a task to
- 16 represent the Sitka town as appropriate. Today I have a different hat on, and my hat that I have on
- 17 today is the tribal government specialist for the Forest Service. As the specialist for the Forest
- 18 Service, I see our job is to help Fred and the Council with the Subsistence program. The other
- 19 specialist is Larry Roberts. We are the Tongass team for the tribal government specialist.
- Thank you.

MS. BRASE: My name is Audra Brase.

- 21 I'm representing Alaska Department of Fish & Game, and I've been to Angoon before. I've seen a lot of
- you guys. I'm the one that comes and issues Subsistence permits. I don't know if I'll be coming
- 23 back next year. That's a part of why I'm here, to see what the Feds might say, what the process is
- 24 about. Thank you for the opportunity to be here. I had a great time last night. It was neat to see
- 25 people of Angoon, rather than people getting permits. The beaver prow was beautiful. Thank you,

- 1 all. I hope to get some insight.
 - MR. JACOBS: My name is Mark Jacobs,
- 2 Jr. My roots is in Angoon through my mother and my dad. At the present time, I am the head of the
- 3 killer whale house town here on the waterfront. My dad is from the beaver clan, so we were directly
- 4 involved in the repatriation of the beaver prow figure. I've been involved in the Fish & Game for a
- 5 long time, and you know I'm very blunt. Sometimes devastating, and I stay out of your -- the reach of
- 6 your fist.
 - The very -- the very first meeting
- 7 you guys had, remember, it took us two days to get to Juneau, foggy. Time was running out. Finally
- 8 the board got a quorum, and they called the meeting to order. Lo and behold, here comes three high-paid
- 9 fish & game leaders and dominated the table with their regulation books. Our time was running out;
- 10 we were there on moneys from our organizations, running from a thousand dollars to \$1500 apiece and
- 11 couldn't stay too much longer.
 - 5:00 o'clock at night I protested
- 12 these guys that were filibustering their State regulations on what was supposed to be a Subsistence
- 13 hearing. I said, "This is a Subsistence hearing, and why are these guys filibustering their State
- 14 regulations?" One of you ladies protested and said,
 "We want the information from them." You're there
- 15 because of your knowledge of Subsistence. Not that you're an expert or got a doctorate on Alaska State
- regulations. Those guys up -- got very little bit of time to testify. Got out about 7:00 o'clock.
- 17 Two hours of testimony. Anybody -- I got my hand in, and I was satisfied.
- 18 I'm hoping now that this will be a better situation. When a commercial fisherman is
- 19 hollering at Subsistence and saying that Subsistence is depleting your fish, go ahead and tell them
- 20 you're talking about the depletion, you got to be cut off and continue Subsistence. That's what
- 21 they're talking about. Don't let them say that Subsistence is responsible for depleting our
- 22 resources. 1 percent is all that we take. And we
 don't waste.
- I got pictures for three weeks ago at the -- from there in SERAC, and the whole bottom was
- filled with backbones and fish heads. Robbie Liches fished out a lot of the animal parts that were
- 25 discarded. That's the way they operate.

Then they write into their

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regulations that we must take Subsistence in the
    nonwasteful manner. We use fish heads, and we use
    fish eggs; and she even uses the male sperm.
                   MS. GARZA: Milk.
 3
                    MR. JACOBS: It's edible, and it's
    nutritious.
                 I'm a member of the Southeast
    Subsistence Commission, and Harold Martin is our
    chairman. I don't want to get too devastating right
          I have my testimony written. It's only
     groundwork. I will be responding and try to meet
    the deadlines piece by piece proposals. Thank you.
                   MR. THOMAS: You might as well
    finish.
             I'm already devastated.
                    (Laughter.)
 8
                   MR. SHORTER:
                                 It's always a bad
    position to be the next person to speak after
    Mr. Jacobs speaks. I'm Bob Shorter with Juneau
    Forestry Science & Lab. I'd like to thank the
10
    community of Angoon, particularly for including us
    who aren't from here in what was a very personal
11
     ceremony and something that I know really reaches
     into the heart of what people feel in Angoon
12
    concerning -- I'd like to thank the people of Angoon
    and the Angoon Subsistence area for giving me a lot
13
    of fish and game over the years; so I think I've
     eaten my way through Angoon as well.
                    These are real important times, and I
14
    was thinking about this meeting and thinking about
15
     the efforts that the Council and the people who
     contribute their time put in on these things; and I
16
    was trying to be sort of global, so I remembered
    something I read that Haval wrote; and I was really
    moved by that, because he was saying that it was the
17
    efforts of individuals that make change. It's the
    efforts of individuals who are doing the right
18
    thing. Even when it doesn't look like they're going
    to win, they get someplace. I was thinking that
19
     that might be a thought that sticks through my mind
20
     in this meeting. I really look forward to the
    chance of working with you again. Particularly, the
     chance to talk to the tribal members and Council
21
    members about ways that research can work much more
22
    closely with communities and serve Subsistence
    users' needs.
23
                   MR. THOMAS: You were doubting the
    capabilities of our Council? You have doubts?
24
                   A SPEAKER: To do miracles?
                   MR. MARTIN: Thank you. My name is
    Harold Martin. I am the Subsistence director for
25
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the Central Council, which is a federally recognized

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tribal organization. As Mark mentioned, I'm also
    the chairman of the Southeast Native Subsistence
 2
    Commission. I wear many other hats. I will be
    presenting you a brief overview of our activities
    during public comment. I too would like to thank
    Mayor Kookesh and the people of Angoon for welcoming
    us into their community and being a part of a very
    memorable occasion yesterday. Thank you.
                   MS. GARZA: Thank you, Harold.
                   MR. TUREK: I'm Mike Turek, from the
    Alaska Department of Fish & Game, Division of
    Subsistence. I'd like to thank the people of Angoon
    for allowing me to be a part of your organization.
     I thank Fred for organizing the boats over here so
    we could be a part of bringing the beaver prow
    over. I'll save the rest of my spiel for when --
    later in the meeting when I talk about some of the
    work we're doing on Prince of Wales Island, the
10
    plans we have in the future. I thank the Council
     for having me come to the meeting. Thank you.
11
                   MR. WHITMAN: My name is Jack
    Whitman.
              I work for the Department of Fish & Game
12
    Wildlife Department in Sitka as the area management
    biologist for Unit 4. I also serve as the lone
13
    State representative on the Unit 4 brown bear
    management team. You had a request earlier about
    how you got called, and I suggested we call you and
14
     the Hoonah mayor to participate in these meetings.
15
                    I won't take up much of your time.
    My heartfelt thanks to Angoon for the celebration
16
     last night and allowing me to participate, to see
     the ceremonies. Thank you.
17
                    If there are any questions from the
    board on specifics of the brown bear management
     team, hopefully I can lend some insight on that.
18
    Thank you.
19
                   MS. GARZA:
                               Thank you.
                    Dorothy?
20
                   MS. OWEN: My name is Dorothy Owen,
    and I'm representing the association with the
21
    tribe. I am a last-minute replacement. Our usual
    Subsistence manager person is Butch Lighten, and the
22
    only reason I was chosen is I was here already. But
     they did fax me over the information I needed. And
23
     I'd like to thank Angoon, also, for the ceremony
    that they had last night. It was really -- really
    brought me back to what -- where I come from and
24
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what I really am. And I am also a Subsistence user

but in an area that is not rural. So, we do it as much as we can and gather as much as we can, try to

- 1 do it legally.
- MS. GARZA: Thank you, Dorothy.

- 2 MR. CASIPIT: My name is Cal Casipit. I'm the Subsistence staff biologist for
- 3 the Forest Service, based in the regional office. I've been involved with much of the fisheries and
- 4 planning over the past summer. I'm looking forward to working with the Council on fisheries issues. I
- 5 want to thank Mayor Kookesh for having us here. It was an honor to witness the ceremonies, and it was
- an honor to be on the boat with the prow. I'll be talking to you later, so I'll keep it short.
- 7 Thanks.

MS. ENSTROM: My name is Cindy

- 8 Enstrom. I'm acting director for the Forest Service for Fish & Wildlife in the Alaska region. I work
- 9 with Fred Clark and Cal. I want to say I'm happy to be here. Thank you for the celebration and all your
- 10 hospitality.

MR. SHIPLEY: My name is Linn

- 11 Shipley. I'm a wildlife biologist with the Forest Service in Sitka. I, too, would like to thank the
- 12 community for allowing me to participate in bringing the beaver prow home.
- MS. GARZA: Some guy I kept calling James all night, but he's actually Mark.
- MR. SHAWAN: Mark Shawan. I'm with the State of Alaska Fish & Game. I'm the sport fish
- management biologist for the Juneau area. I've only been to Angoon one previous time for a day trip.
- 16 It's a pleasure to be back, and I really appreciate the hospitality to allow an outsider like me to be
- 17 part of the ceremony you had yesterday. I appreciate that. I'll be here to perhaps answer any
- 18 questions on the recreational side of fishing. If anybody has any questions, the Council and the
- 19 public.

A SPEAKER: I'm with the National

- 20 Park Service in Glacier Bay in Yakutat. I coordinate the Subsistence out of Yakutat, I'll
- 21 answer some of the questions for Glacier Bay. Thank you to the people of Angoon. It was an honor to be
- 22 here to bring the prow back.

MS. LAUBENSTEIN: I'm Karen

- 23 Laubenstein, and I work with Bill Knauer in the Federal Subsistence office in Anchorage. I do all
- 24 the meeting books and write a lot of the information for you to pick up. I'm a technical writer. I'm
- 25 also profoundly deaf, so last night I had a different experience with the prow. I've been

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recording it since we left Juneau and video in a
take back to show the other staff in the Subsistence
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- office who couldn't come and wanted to be here for it. I was doing a lot of recording, but I also
- wanted to motion with the heartbeat. You didn't have to hear everything to know you could feel the
- heartbeat. You could feel the history. You could -- there was just so much there that made it
- so special that I know it's something I'm never going to forget the rest of my life, and I hope the
- video will make that impact on people back home so they can have that experience.
- If any of you have materials that we're short on, you want it mailed to somewhere,
- whatever, I'm probably the person you tell about that, and also supplies or anything else for the
- 9 meeting. I basically try to take care of that with Fred.
- 10 I also wanted to tell you that Fred did a lot to get the prow here, get us here, get the 11 meeting here. We really appreciate his work.
- been doing a lot over the telephone, okay.
- 12 Lastly, I have a realtime captioner. She's recording the meeting, but I'm also reading it
- 13 as we go instead of having a sign language interpreter; and we hope to get a projector up here
- so you can read it too as the meeting's going on if 14 you don't hear everything, but we're waiting to get
- 15 a projector screen. Meanwhile, that's what I'm doing. I'm reading the whole thing.
- 16 Thank you, especially the people of Angoon. You embraced us, and you've made it
- 17 something -- the experience of a lifetime; so, thank you.
- MS. GARZA: Thank you, Karen. 18 MR. PETERSON: I want to thank you
- 19 for a wonderful evening last night, all you folk from Angoon. My name is Harry Peterson, and I work
- 20 for the Forest Service in Juneau, Alaska. I work in the Wildlife Subsistence staff as an administrative 21
- assistant with Cal, Cindy, Fred.

MS. GARZA: Fred?

- MR. CLARK: Since people kept 2.2 throwing out my name, I thought I'd better --
- 23 (Laughter.)
 - I'm Fred Clark; and I think a lot of
- the work I've done over the last 20 years has been 24 with kind of a cultural bent, working as an
- anthropologist, cultural specialist for 25 universities, museums, for Native organizations, for

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1 tribes; so I've been to a lot of cultural events
working with people, doing rural histories with
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- 2 people for a long time. I want to tell you, last night has never been surpassed in my experience. I
- 3 want to thank the people of Angoon for that, and the sense of connectiveness, the humility that we should
- 4 all experience from being able to be a part of this great experience for Angoon.
- 5 Coming in on the shirttails of Angoon to be able to experience this is a very wonderful,
- 6 long-lived experience that will keep in our hearts for a long time. Thank you very much.
- 7 To the Council, I'd just like to say, it's great to be back in the saddle again.
- 8 MS. GARZA: Good to have you back.
- We much appreciated -- we do have some Angoon people
- 9 that haven't introduced themselves. If you could, we pretty much introduced everybody up here. So we
- 10 would like to know who you are.
 - MR. CULVER: My name is Jack Culver.
- 11 I'm pastor of the Assembly of God here in town. I pastor for people who are Subsistence users. I'm a
- 12 Subsistence user. I'm interested in hearing what you guys have to say.
- MR. HOWARD: My name is John Howard, Sr., born and raised in Alaska. I'm 73 years old,
- 14 and I know what Subsistence is like under the Federal Government; I know that. I've lived it;
- 15 I've also had my experience with State regulations.
 My hat's off to the legislature that did not support
- 16 the amendment.
 - MS. GARZA: Who is next? Who is next
- 17 to you? Is it Ray?
 - MR. WILSON: My name is Ray Wilson.
- 18 I'm -- I came over with the Yakushat dancers to help bring over the prow, and we're really honored. I
- 19 was also here representing Al Perkin. I'd like to thank the Angoon people for the hospitality that
- 20 they showed last night, for the way they ran things. Somebody said something about the young
- 21 people how they -- how they conducted the doing last night; and to see everybody working together was
- really something; and I think it's something that we need in the Native communities that even though
- we're against eagles, we have come together somehow and started pulling together; and I -- that's what
- I'm going to work on as I get into what I'm going to do. I just want to thank you for letting me talk.
- MS. GARZA: Thank you.
 - MR. FRED: I'm Matthew Fred, Jr. from

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Angoon. My family comes from Klawock, Alaska.
    come from the drum house. My Tlingit name is
    Kookhoosh. I'd like to see the Alaskan people here
    and all the people out here taking part.
     to thank Gabriel George for suggesting that -- that
     the Council be invited to come here. I hope
     there'll be a lot of interest and ideas come out of
     this -- these proceedings because we're a new
 5
    territory, and the IRAs really need to get up to
     speed on what to do with Subsistence nowadays.
                    I think the Internet could take a
    part in Federal Subsistence Management because of
    the large size of Alaska, and my job here today will
    be to get Mark Jacobs riled up or calmed down; and
    my Internet address is JRWolf6@Yahoo.Com.
                   MS. GARZA: Mr. Cadack back there?
 9
                   MR. THOMAS: Mr. Cadack?
                    MR. CADACK: I'm Mr. Cadack, Sr. I'm
10
     from the city of Kake. I'm a tribal board member.
     I'm here to make sure that our Mayor stays on top of
11
    our Subsistence in Kake. I would have got up
    earlier; I'm having a hard time today. I had a
12
    little bit of bad news last night. I've been trying
    to deal with it today, but I'm going to stay here;
13
    and I want to make sure that we do a lot to make
    sure that our people are in control of Subsistence.
     I think that the Native people could take the best
14
     control of Subsistence because we will never overuse
15
    or overutilize our resources; and if we do, we
    will -- we will punish our people, probably better
16
    than anybody else in this world because we were
    brought up that way; and I think it will -- it's the
    only way to go. Let your Native people take care of
17
    what is theirs and what's always been theirs, and I
     thank the people of Angoon; and I'd like to thank
18
    Floyd for inviting us. We're here to actually meet
19
    with the City of Angoon and the IRA, and I
     appreciate everything you guys are doing.
20
                    Thank you.
                   MS. GARZA: Thank you.
                    Who is sitting next to you, Henry?
21
                   MR. THOMAS: Oh, some guy.
22
                   MS. GARZA: Send him up here.
                   MR. JACK: My name is Frank Jack, Sr.
23
     I come from Angoon. I've been here all my life.
    So, we as a people of Angoon live on Subsistence;
24
    and I'm part of it -- I believe some of you that
    were here last night at the party you see how much
    Subsistence that you ate out of the table. We can't
25
    go around about way to get away from -- you can't
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eat Spam all your life. So when we are in need of
     it, we take Subsistence; that's what our people do
     in Angoon. So if you're going to live on Spam,
    that's something; you can take part of it, so we're
    going to live on Subsistence as long as we live in
    Angoon.
                   You know, I'm a minister of the Word
    of God. God told us in his Word, there's a few
    words that whatever he left for us we're going to be
    using it, so that's -- I believe that God put fish
    in the water for us to use for our Subsistence. So
    I just -- I can say I thank the Lord for it. So --
    like I say, we can't go a roundabout way to get rid
    of it, and that's what I've seen in many a times
    that we talk about Subsistence. We try to do away
    with it. You know, we can't limit you of what you
    eat from the store; and that's the size of it on
     Subsistence. We've been talking about it for the
10
    past maybe 20 years. We can't just throw it away.
    We can't overstep it. You can use Subsistence --
11
                   You know, let me say it this way.
    work for the ferry system. Angoon hired me -- about
12
    four years I believe I had it, and I used to see
    people from -- on Kanalku go up to Mitchell Bay; and
13
    one day when these guys came to the ferry terminal
     in their canoes, they were heavy. I asked them,
     "How many fish did you get?" and he mentioned how
14
    many he got in his canoe, and these are not -- are
15
    not Indians. So you see how subsistence is used
    here in our village for everybody to come to our
16
    village to use it. We -- we don't chase them out.
    We don't say, "Get out of Angoon." No. It's not
    right. So, let's thank the Lord for what he's done
17
     for us here in our village.
18
                   Thank you.
                   MS. GARZA: Thank you. Matt, we're
19
     introducing ourselves.
                   MR. KOOKESH: I'm Matt Kookesh.
20
     impacts of your visit are all positive, and we
     really appreciate you guys coming here to Angoon and
    meeting over here. You filled every hotel room for
21
     doing fundraising, through lunches and dinners; and
22
    this is really an opportunity for the community to
    also see the process, the Federal process which will
23
    probably be here for a while. Again, thank you for
    coming; and I want to welcome Bill home. You have
24
    two homes here even though you say there's one; but
    you come from the Dei-Shee-Taan, and I also want to
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welcome Vicki and Dolly; and Marilyn, welcome home;

25

she's from Angoon.

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We have a bunch of relations of Bob
    Schroeder who has been around here for a while.
    like to welcome him back. I want to talk to you a
    little bit about the dog salmon. The house that he
    comes from is from White Water Bay, and they were
    put in the middle of town because of their -- their
    relationship with the Haidas and Kasaan, and the
    relationship they had there was there was a Tlingit
    woman married a Haida; so what the dog salmon had
    was access to the big canoes, so they were a pretty
    rich tribe. So, in the research, the Dei-Shee-Taan
    are half Haidas. I thought I'd just put that little
    bit of information in there so Bill knows that he's
     from Angoon, and I come -- my father comes from the
    same house; so welcome to Angoon. .
                   MS. GARZA: Don Bremner? Where are
 9
         Where is my sweetheart?
                   MR. THOMAS: Drop some wisdom on us.
10
                   MR. BREMNER: Well, my name is Don
    Bremner.
              I'm originally from Yakutat. I'm living
11
     in Juneau because my family is there right now.
    want to just say for everybody what we experienced
12
    last night, you know, these little guys like Matt
    and I that are real low on the totem pole don't get
13
     to get up there and be out front with the clan
    leaders; but we experienced what they're
     experiencing, and what we experienced last night was
14
    the -- the grandfathers coming home to be with their
15
    people here today; and that's what we did. We
    helped represent their grandfathers coming home. So
16
     it was kind of a real unique and good experience for
    all of us even though I've lived here in the past.
    The people of Angoon -- and, like Matt says, welcome
17
    home, welcome home. Everybody I met last night
    would say "Welcome home, welcome home; you've been
18
    gone too long from home," things like that.
19
                   So, I think what you're doing here
    with Subsistence is the mirror of what you
20
    experienced last night. So, it's a blend of two
    worlds. That's what I felt in my heart. I don't
21
    know what you felt in your heart. You have to take
     that home yourself. So, thank you for being here.
                   MS. GARZA: Thank you, Don.
22
                   MR. McCLUSKEY: Thank you. I'm Peter
23
    McCluskey. My real name is Gastaa. I come from
    Aanaakhit. I'm Kee-naad-ei; I'm Dog Salmon. And
    Aanaahkit is the central house, the big house in
24
    Angoon, big Dog Salmon house. I did a letter of
     invitation to the Council, and I was glad you
25
    accepted. Welcome all of you to Angoon. There's a
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- story. There was two guys hunting; and they saw deer on the beach, went to the beach and started
- chasing it; and a lot of you that hunt knows you just hunt in the woods without finding markers so
- you can get back out. They were running; they kept running; they'd see it again, chase it again. They
- finally sat down. They were tired. They finally caught their breath, and they were sitting there and
- saying, "You know what, I think we're lost." They got up and started walking. They sat down again to
- rest. They said, well, we'll try again. They started walking again. They still couldn't figure
- out where they were at. They said, "I'll tell you what, you fire three shots in the air; somebody
- should hear us? Okay. They fired three shots. No response.
- 9 They walked again and said, "Okay, I'll fire three more shots, okay?" Fired three 10 shots. Still no response.
- They went down; they kept on walking,
- 11 and they were resting again and then finally started walking; and he says, "Why don't you fire three more
- 12 shots"?

He looked at him and said, "I can't,

13 I ran out of arrows."

(Laughter.)

- MR. McCLUSKEY: But I really do 14 appreciate you accepting the invitation and coming
- 15 to Angoon and express my appreciation on your coming with the beaver prow. My grandfather is a witness
- 16 when Angoon was bombarded. His name was Nahool Billy Jones. He was interviewed in 1949 when he
- talked about the bombardment. He was 13 years old 17 when it happened. They were down here on the
- beach. 18

Those of you that put up food, our

- old people never said "Subsistence" and never had 19 that word. I did a lot with my grandmother; and she
- never said, "I'm going to go subsist." It was just 20 seasonal, anything that was around that time. Our
- people went by calendar, what you can eat and what 21 you can't eat. We never had that word "Subsistence." I never heard her say it.
- 22

Learning Tlingit from her was

- 23 different. I grew up in that age where I knew they were fighting for our rights. I know the people
- that used to go door to door, "We're going to have a 24 meeting; you got to be there." They went door to
- door. I had the privilege of going to a meeting 25 once with my grandfather, Billy Jones. The old

- people sat around in a circle; it was a circle.
 They just made a circle when they sat there, with
- the wood stove right in the middle. That was the Dei-Shee-Taan, they used the first house in the
- 3 community, Raven Beaver house. And they all sat there; they never spoke English. All their meetings
- 4 was all Tlingit. The first thing they did, everybody was talking; they called the meeting to
- order; everybody sat down in that circle. They all took their hats off, put it on the floor. They all
- 6 stood up, and they started praying. After they were done praying they sat down. There was a lot of
- 7 feeling in their meetings when they sat there. They argued -- you could tell they were arguing because
- 8 they were standing there raising their voice. I knew they were arguing. After the meeting was over,
- 9 they did the same thing. They prayed. Before they left, they were all standing there shaking hands,
- 10 all the tribal people. That's what I remember about the old people. We were never allowed to enter
- 11 public meetings whenever they had it. The first time kids were ever brought to a public meeting was
- 12 when Robert Supoff was alive. There was 62 of us that performed in a dance group. But I'm with the
- ANB. I've been involved with the ANB through my uncle, Paul James; and I've had the honor of sitting
- in with Mr. Martin here last year at convention. I've heard about Subsistence most of my life. Our
- old people don't read, so they don't understand what regulations are. They just know that we're getting
- 16 food to feed our family. That's what they think about regulations. They never paid any attention to
- 17 them. This was bringing food to their families.

And the other thing I have, as far as

- 18 Subsistence, it kind of bothers me that down in Good Bay I've heard reports that when they go down there
- 19 they see deer there, a whole bunch of deer hanging, just hanging; and the only thing taken from them is
- 20 the hindquarter. Our people don't waste food like that. You know it can't be Native. Maybe it is,
- 21 but I've never seen anybody here waste food like that. We use everything. Same thing with fish, we
- 22 cook the heads, the tails. Everything is used. We don't waste nothing. I've been putting up fish; I
- even -- the bones -- before I throw the bones away,
 I scrape the bones, make fresh pack. My children
- 24 are learning all this. It was kind of hard. I spent time in the military; and when I was away from
- 25 home, I missed eating food I grew up on; and that's -- I think when you look at the word

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Subsistence, it just doesn't fit in our language.
    The old people don't have that word for it. But I
    do appreciate you folks coming, the whole Council,
     and meeting with Mr. Clark here and Mr. Thomas,
    talking with him on the phone. It was a privilege.
 3
    Again, I thank you for coming.
                   MS. GARZA: Thank you.
                   Mr. Thomas?
 5
                   MR. THOMAS:
                                Thank you.
                                             I'm glad we
    took the time for the introductions. I think that
    gives you a little better feel for the direction
    that we want to take as an Advisory Council, our
    commitment to the communities, the commitment to the
    region, and to the process. The process, like I
    said, I've been saying, I keep saying, is designed
    strictly for the continued access to these foods
    that we're talking about by the rural communities,
    not just the Natives in their communities, but for
10
    the people that live in rural communities.
                   You guys are trying to take off from
11
     last night. The potlatch is over. This is a
    different meeting. We're going to take a break; and
12
    there is a fundraiser, but no feed. If it don't
    continue, we'll have pizzas flown in.
13
                   Let's take a smoke break. For those
    who don't smoke, reconvene at 1:15.
                    MS. GARZA: Can we get some
14
     information from Fred on how the meals will go and
15
    what we're obligated to do?
                   MR. CLARK: The way I understand it
     is lunches like today will be provided for today,
16
    but you all are responsible for payment of those
17
    meals.
                    MS. GARZA: Breakfast.
                    MR. CLARK: Breakfast will be at the
18
    Kootznahoo Lodge. Albert will tell us how much it
    will be.
19
                    MS. GARZA: Dinner?
20
                   MR. CLARK: Dinner is going to be a
     fundraiser and will be at Kootznahoo Lodge, will be
    provided -- women's basketball -- girl's basketball
21
    team. So we'll just pay for it there.
22
                   MR. THOMAS: This is a Subsistence
    group. You're treating us like corporations.
23
                    A SPEAKER: You want to know what
     time low tide is?
24
                    (Laughter.)
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MR. THOMAS:

25

back at 1:17.

information I can absorb right now. So we'll come

That's about all the

(Lunch break.) MR. THOMAS: While we're waiting for Bill Knauer, I'm giving you the opportunity to 2 expand on what we talked about this morning. I'm giving you that opportunity. 3 Everybody's on mute. MR. THOMAS: Mim, if you're still there, I guess we're on break until Bill gets back. 5 MS. GARZA: Mr. Chairman, I had a couple questions that maybe could be clarified by Fred. Fred? I've had a couple questions, and I know some of us know how; but it would be good to 8 have it clarified by you, and that is how council members are seated. 9 MR. CLARK: How council members are seated? 10 MS. GARZA: The process from the application to the selection. 11 MR. CLARK: I'll come up here, it might be easier for Mim to hear. 12 The council selection process is kind of a long, drawn-out, bureaucratic thing. It's very 13 akin to a personnel process in hiring in agencies and tribes and other organizations. It has three basic parts. The first is the nomination phase, 14 where people who are considered by communities to be 15 very knowledgeable about Subsistence are nominated for membership on the Council. And then those --16 those people are nominated or applications are sent in along with recommendations, names of people who 17 recommend these people. Each different region has a panel of people who set up from the agencies to go through 18 these applications. They call up the applicants, do 19 an interview over the phone, and contact all of the applicants' recommendees and talk to them about the 20 person and take notes and everything. There's very specific questions, not just ask them any old thing, but very specific questions, the people who are 21 applying or nominated to the seats and the people 22 who are recommending them are asked. So, eventually it ends up to a panel of agency people who go through the responses and 23 kind of rate those responses on a number of different -- against a number of different 24 criteria. How does this person fit within our criteria of geographical distribution across the 25 region or their knowledge of Subsistence resources

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or the ability to work well with people in general,
that sort of thing. Then this panel comes up with a
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- 2 recommendation that goes to the staff meeting. Bill talked about the staff committee earlier today, and
- 3 the staff committee is an agency group, an interagency group that is kind of in between the
- 4 level of -- like my level and Cal's level and the other Federal staff here, between them and the
- 5 Federal Subsistence Board.
 - So, the staff committee directs staff

- 6 to the Federal Subsistence Board. They go to the recommendation committee by this panel, and it goes
- 7 from there; they make a recommendation to the Federal Subsistence Board. The Federal Subsistence
- 8 Board then makes a recommendation to the secretaries of agriculture and secretary of interior who make
- 9 the appointment primarily, and it takes about nine months to go through that process.
- 10 Was that kind of what you wanted, though?
- MS. GARZA: So, then, in terms of the seat, then, seats are not dedicated to a community?
- MR. CLARK: That's correct. There are 13 seats that are designated in Southeast Alaska
- for this Council. Each of those seats is just a number. It's not specific to a community. However,
- one thing that the program does try very hard to do is keep an even distribution of people across the
- region. But seats don't belong to communities, even geographic regions, per se; but as the process goes
- on, seeing that we will have several vacancies and we have several people who are coming up for
- 17 renomination this next year, that's one of the things that will be closely looked at. I think one
- thing that people might be thinking very strongly about right now is the vacancies in Sitka, and
- 19 that's certainly going to be looked at very closely.
- MS. GARZA: Also, so the vacancy in Wrangell will not necessarily be replaced by a
- 21 Wrangell person?
 - MR. CLARK: That's right.
- MS. GARZA: So, if someone is interested in sitting on the Council but they don't
- MS. GARZA: Do they have to be
- nominated, or could they nominate themselves?

 MR. CLARK: They could nominate themselves. But the key is -- there's several keys,

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but one is that to be eligible to apply for council membership you have to be a resident of the region.
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- 2 There's some confusion still in some areas that people think that you have to be a rural resident to
- 3 serve on the Council; you don't have to be. You can be an urban resident to serve on the Council. The
- main thing is to be a resident. You don't have to be from any particular place in the region, just

5 from the region.

- MS. GARZA: So, if someone is very interested in a position on the Council, does it do
- them good to run around getting letters of
 resolutions or support from tribal organizations; or
 because of the process, do those letters matter?
- 8 MR. CLARK: They are looked at, but sometimes they -- they're just put in and weighed
- 9 with everything else. It's not that they are not looked at. They are important for people to have.
- 10 It fits in with their recommendations. So, if a person has a recommendation from a tribal council,
- 11 chairman, for instance, then they would have a letter of support from the tribe as well as that
- 12 person's name. So, the people who are doing the evaluations will probably interview the tribal
- 13 chairperson who signs the letter or whatever.

MS. GARZA: Okay.

- 14 Thank you, Fred.
 - MR. CLARK: Any other questions?
- MS. GARZA: We're all waiting for

you, Bill.

- MR. KNAUER: I apologize. I apologize; I was kidnapped by the Mayor.
- MR. THOMAS: Okay. In that case, okay.
- 18 MR. KNAUER: Good afternoon. Again, I'm Bill Knauer with Fish & Wildlife Service, Office
- 19 of Subsistence Management. Many of you have seen me around --
- MR. THOMAS: Excuse me. One thing the reporter asked, when you give your name, spell
- 21 it for her as well.
 - MR. KNAUER: K-n-a-u-e-r. In this
- case, I've been told that I'm in her dictionary, so I think that means something. Either I have
- 23 notoriety or I'm famous. I think it would probably be the notoriety.
- I will apologize. I'm going to be reading a lot of the presentation, and the reason
- for this is that we're trying to be sure that we have made a similar presentation at every Regional

- 1 Council. We don't want to be unfair. We don't want to take the chance that we have missed things that
- 2 might be important. I'm also going to go through and at the end of each general topic I'll stop and
- 3 ask that -- you know, provide the opportunity for questions; because there are a number of things
- 4 relative to the fisheries program that are confusing or that there might be questions on.
- I will be touching on a number of the items that are found in the fisheries implementation
- 6 plan. It's back under Tab D. I'll not cover every topic there, but I will mention some of the major

7 ones.

As many of you know, we've been

- 8 preparing to manage Subsistence fisheries since the Katie John decision back in 1995 when it went to the
- 9 Supreme Court and they refused to hear the lower Court's ruling. In the years since this decision we
- 10 have published an advanced notice of a proposed rule. We've published a proposed rule. We've
- 11 prepared an environmental assessment; and back on January 8th of this year, we published a final rule
- 12 which would take effect on October 1 if the State did not resolve the situation and present a ballot
- for public voting, which we're sorry they did not.

 During this time, we have had
- extensive public review. The councils have been briefed and informed regularly. We've held over 40
- additional public meetings to gather comments on the advanced notice and also on the proposed rule.
- 16 Since 1995, implementation was delayed three different times by Congress, and now we are actually

17 implementing the Katie John decision.

Since January of this year, our

- 18 planning efforts have intensified. In April we developed the implementation plan that all of you
- 19 were provided copies of and are also in the Regional Council book today.
- The implementation plan outlines 14 major issues or tasks that internally we needed to
- 21 address as we move forward towards the October 1 date.
- 22 I'd like to share our progress on some of those more important tasks in the plan. The
- 23 topics I'm going to talk about in particular are the organizational approach that the Federal program
- 24 will be taking, cooperative management efforts that we'll undertake with tribes and other Native
- organizations, the efforts that will be involved in Federal/State cooperation, Regional Council

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structures; extraterritorial jurisdiction; customary
trade; and orientation or training program for
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- 2 Regional Council members; and the fisheries regulatory process, and then some specific
- 3 regulations that might apply down here.

The first is that of what we're

46

- 4 calling a unified approach to information gathering. One of the more important tasks is
- 5 determining how the five federal agencies are going to organize and implement these regulations. In
- 6 developing budgets and staffing plans we needed to define an organizational approach that would
- encourage effective coordination between the five agencies. As you know, fisheries management is far
- 8 more complex than wildlife management and will call for a slightly different approach.
- 9 We began by first looking at how we were going to organize to gather the information
- 10 about fisheries and harvests, including traditional environmental knowledge that were needed to make
- 11 sound regulatory decisions.

As a result of this exercise, we have

- 12 developed what we call unified resource monitoring.

 This approach recognizes the need for the agencies
- to work together to identify resource monitoring priorities statewide and allocate the funding that
- 14 we received and the staff directly to those priorities.
- While staff from four of the five agencies will be co-located, in other words, grouped
- 16 together at key locations around the state, we'll also need to establish additional connections
- 17 between the agencies to ensure a common direction for the program.
- 18 A central office in the Fish & Wildlife Service which is separate from the office
- 19 of Subsistence management is being created to coordinate the resource monitoring aspect of the
- 20 fisheries program.
 - If you haven't gathered so far, we
- view resource monitoring as one of the keystones of this entire program. Without the information to
- 22 make sound decisions, it would be very difficult to proceed in an orderly and responsible manner.
- 23 This office will be required to provide the most up-to-date information possible in
- 24 fast-moving situations, particularly in season for managing fisheries. The overall administration of
- the program will remain primarily with the office of Subsistence management. Those folks that you've

been dealing with for the past -- in your case, six to seven years.

- 2 The staff will be enlarged with fisheries biologists, additional council
- 3 coordinators, social scientists, and administrative staff to ensure adequate technical support for the
- 4 Regional Advisory Councils and the Federal Subsistence Board. Some field staff will be
- 5 provided with the responsibilities -- or responsibilities for regulating the fisheries in
- 6 season. In other words, the regulations and the board will be delegating in-season authority to some
- field folks because we know that some of the in-season decisions will require quick action. But
- 8 it will be within the guidelines that the board sets.
- 9 Are there any questions on this first topic?
- MR. THOMAS: What is the monitoring going to include?
- MR. KNAUER: That will include such things as possibly sonar stations, possibly counting
- towers, possibly harvest reporting, censuses. I'll go into that a little bit more, but we don't
- 13 anticipate trying to duplicate anything that the State or Native organizations or fishery
- organizations are doing now. We don't -- we do not want to be duplicative. We want to expand the
- 15 breadth and capabilities of these organizations whether it's longer hours, additional sites, a wider
- 16 area covered. That's what we hope to do.

MR. THOMAS: Mark?

- 17 MR. JACOBS: I'd like to ask a question on how you treat local and traditional
- 18 knowledge. I've noticed you've mentioned --
 - MR. KNAUER: That's correct. One of
- 19 the things that we currently have on board, we have a social scientist that is assigned to each regional
- 20 team to assist each Regional Council in both gathering or analyzing the data that the State may
- 21 have collected from community harvest surveys, from studies that sometimes local tribes have done, but
- 22 also researching some of the anthropological histories, some of the oral histories that have been

23 done.

We anticipate increasing this staff

- and working with the tribes around the State to gather additional information. In many cases, these
- folks know better than anyone else some of the local conditions and some of the local practices.

MR. THOMAS: You have a follow-up,

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Mark?
 2.
                   MR. JACOBS: Yeah, the reason I asked
    this question is sometimes the lucrativeness of
    fisheries overshadows every other opinion that we
    have.
                    MR. THOMAS: Okay. Dolly?
                   MS. GARZA: Bill, I understand in
    reading over this document it's the intent, at least
 5
    at this time, to be supplementing existing
    programs. My first comment -- and that's something
    I've heard from many people -- is that the State has
    cut back so substantially on fisheries research,
     fisheries monitoring, division of Subsistence that
    there will be a lot of supplementing that is
    necessary. However, there is concern that in the
    supplementative process we hope that it will not be
    the intent by supplementing we just give AF&G the
10
    money because that certainly has not been the hope
    of all the people who have gotten up and testified
11
    that we do need Federal fisheries management; and we
    do need the federal protection right now. I hope as
12
    we go forward and discuss how we can get additional
    information such as the traditional knowledge that
13
    Mark was talking about that we do pay more than lip
     service to working out the MOAs and the MOUs with
     the tribal organizations, such as Sitka tribe who
14
    have biologists on board.
15
                    MR. KNAUER:
                                I'm going to hold off
    answering that for just a second because the next
16
    two segments talk about how we intend to deal and
     interact with Native organizations and then also the
    Federal/State cooperative management strategy. When
17
     I'm done with those, if you don't feel I've answered
     some of your questions, please raise the issue
18
     again.
19
                   MS. GARZA: Okay.
                   MR. THOMAS: Vicki?
                   MS. LeCORNU: Bill, I see you have
20
    all this resource monitoring, sonar stations,
21
    counting, reporting; and you say you don't want to
     duplicate what other agencies have done, but in all
22
    of these things that you're going to do there's one
    thing that's not being done; and we've -- I think
23
    we've requested it through this board on our annual
    report, that we need to find out what the needs of
24
    the communities are. We don't care what they've
    used in the past because we've been deprived of
    participating, so that 1 percent is really an
25
    erroneous figure because we haven't been willing --
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we haven't been an active participant in the
    fisheries. So, I see you have a lot of resource
    monitoring, a lot of reporting on what we've done.
    So, as far as the other agencies, they have not
    given us that information that we've requested in
    the annual report; and, I believe, it is the trust,
    duty of the secretary to respond to this request by
    us in our annual report that we do need -- we do
    need the staff to find out what the needs are. We
    don't want to find out what the past has been,
    because it has been detrimental to Subsistence.
    that's the only thing I see missing here.
 7
                   MR. KNAUER: This list is just
    examples. In many cases, the village harvest
    surveys will help to determine and indicate what a
    community's both past needs as well as uses have
    been. We recognize that a lot of times the surveys
     and the information that's provided may have
10
    resulted from the availability of resources or the
    regulatory restrictions that were in place, and so
11
    there will be numerous things that will be
    considered in all this information gathering.
12
                   MS. LeCORNU: That was my point, that
    we've been regulated out of the fisheries. So, it
13
    just came to my attention that you had some figures
     in here that I don't know where they came from. So,
     I welcome to see staff that will help us develop --
14
    not what has been done in the past. Those --
15
     information gathering, in my community, have been
     less than my desired outcome.
16
                   MR. ANDERSON: Mr. Chairman, I have a
    question for Bill. Has any thought been given to
17
     letting the tribes which know the conditions in the
    Subsistence area have the ability to regulate
     that -- the fish itself or the Subsistence use?
18
                   MR. KNAUER: Legally, we cannot --
19
     the secretary cannot delegate the regulatory
    authority. They cannot delegate the authority to
20
    the State, nor can they delegate the regulatory
    authority to other entities such as a Regional
21
    Council or a tribe. Now, that doesn't mean that
     there cannot be a very close working relationship
22
     and contracts or cooperative agreements with other
     entities; but they are prohibited legally from
23
     delegating that management responsibility.
                   MR. ANDERSON: Thank you.
24
                   MR. THOMAS: Anybody else?
                   MS. WILSON: Down here, Bill.
25
                   MR. THOMAS: Marilyn?
                   MS. WILSON: Bill, I wanted to know
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1 about the monitoring part. The tribes work with the Federals to monitor the resource, like all our
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- members were wondering if the Federals would work with the village -- you know, even if they weren't
- 3 trained scientifically, didn't have a degree, can they work and get a job, be paid through the Federal
- 4 Government or through their tribal government and give the information?
- 5 MR. KNAUER: There are going to be numerous types of programs. I believe around the
- 6 state there's in excess of 50 different programs right now that tribes are conducting, fishery
- 7 monitoring efforts that tribes are doing themselves, counting towers, counting weirs, doing harvest
- 8 surveys. I was astounded to learn that the tribes around the state were doing so much in that regard.
- 9 Fishery organizations are doing the same thing as well as the State. So, we hope to enhance that
- 10 effort. Some of the tribes are working within their tribes to enhance the ability of their own folks to
- 11 participate. They're working to train their -- some of their members to become technical folks or
- 12 professionals in these areas; and that's the -- you know, we're going to be working with these folks
- 13 that already have programs and those that don't also.
- 14 MR. THOMAS: Okay. There might be a flaw in our process here. In fact, there is a flaw;
- because these forms only allow for people to respond to proposals. We're not dealing with proposals, and
- the people here want to speak; so they have no way of letting me know what their concerns were because
- 17 there's no provision on the paper for that.
 - So, that being the case, I'm going to
- 18 call the names of people that submitted these blue pieces of paper and see if you want to come up at
- 19 this time. If you don't, that's fine.
 - John Howard, Sr.? Did you want to
- 20 comment now?
- Okay. You want to give him a seat
- 21 there. Give us your name; spell your name.
 - MR. HOWARD: My name is John Howard,
- 22 Sr., H-o-w-a-r-d, Sr., senior. I stated before this morning that I was born and raised in Tenakee. I'm
- 73 years old and living in Angoon for the past 40 years. Off and on I've been working construction
- jobs, and I've been in absence from Angoon. There's a drastic difference between the State's regulation
- and the Federal regulation. The Federal didn't preach to us on Subsistence. They didn't do that.

We made a living. State is all together living. It's been pretty hard for my people. So things have

- changed under the State. We have to get a permit now to subsist. Back in the Federal regulations, we
- didn't have to do that. The definition of
- Subsistence under the Federal Government was to live
- 4 it. Now the State is trying to redefine the word "Subsistence" and is struggling with it.
- 5 That's the reason why I said earlier, my hat's off to those people that did not support
- 6 the initiative, the vote on the Subsistence, put on the ballot, and push this whole thing to the Federal
- 7 Government side.

I'm quite aware there could be a

- 8 danger of a Federal takeover that might have been changed from the territorial days. However --
- 9 there's so many things that I got involved in in my lifetime. My first introduction to fishing was back
- in 1934; that's a long time. That's how long I've been involved with Subsistence; that's how long I've
- 11 been involved in fishing. I trapped under the Federal Government, fished under the Federal
- Government, subsisted under the Federal Government.
 Various things are available to my people that was
- 13 there. As thoughts went through my mind, how long have our people lived; they're taking Indians now.
- 14 There could be thousands and thousands of years. I had a grandfather; white people used to refer to him
- as Chief Jack. He couldn't talk English. He couldn't understand it, let alone talk; but he used
- 16 to tell me stories from way back, how long our people have lived here. He told me about the flood;
- 17 you know, he laughed at me; and I thought my grandfather was telling another one of his fairy
- 18 tales, but he was pointing out those mountains where people survived by foot. In his tongue, in Indian
- 19 tongue, and still had a hard time trying to believe him.
- 20 1965, I became a Christian, started reading the Bible.
- 21 Excuse me.
 - MR. THOMAS: You're fine. Take your
- 22 time.
- MR. HOWARD: It's hard for me to keep
- from getting emotional, what's happened to my people. They have been raised in Alaska. When the
- 24 Indian culture surfaced, the question arose in the newsletter, if the land and the resources could be
- 25 returned to the Natives to manage. I have to answer it with a question of my own: Who handles the

Subsistence? Who handles that for the right of the pilgrims? Who is doing that?

- One thing I would like to say, the Native people contract with the Federal Government
- 3 since they've taking us over, contracted with us, with the Native people. Let them handle their own
- 4 way of life. It's not easy to live in the village with all the restrictions that have been put on the

5 Subsistence lifestyle.

I guided a few days for the lodge

- 6 here in Angoon. I couldn't take it seeing what has happened. I thought about my people. We're forced
- 7 to shake off those halibut during commercial fishing time, yet the millionaires that come up here and
- 8 fish -- charter these boats from these lodges can keep two daily. Two halibut. There, an Indian, the
- 9 people, the people that invented the halibut hook can't do that. I'd like to go back to my
- 10 grandfather, how I used to watch him make fishing lines, knots about that far apart; and at the end of
- 11 that was that Indian hook. And for a float he had his halibuts seal stomach blown up. This is the
- 12 kind of life I lived here. Preserved the way, how to preserve food. But now they put a limited basis

13 on it.

It wasn't easy to live under the

14 statehood, because of their regulations:

Some of you were at the party last

15 night. You see how the food was put up. Many of our people do that. Maybe we have to do it after

16 dark. That's their lifestyle.

I've been involved in many trades in

- my life. I consider myself the jack of many trades, not a master, for a living. In my times, during
- those days, they weren't fishing, the high school diploma, you see silver -- served on silver platters
- 19 like they do now. That's tough time. There was no welfare. No welfare, I had a Subsistence

20 lifestyle.

Yes, I do like to see the Federal

- 21 Government take over, have a contract with our Native people on Subsistence. I don't want to go
- 22 back to the State anymore. I've had enough of them.
- There are so many things that bothers me. I try not to think about it, but it comes to my
- 24 mind so many times; and I try to question myself what kind of documentation that there is that they
- show with the United States that they purchased the land from the Indian people? The Indian land comes

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to surface; the question was asked, and the reply
from the State people -- the government themselves
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- 2 fellow by the -- fellow by the name of Ron Somerville, 1971. I responded to some of those
- 3 leaders when I met them. I told one leader -- I
 says, since 1971, come extinguish it. The pilgrims
- 4 survived outside of Plymouth Rock. Extinguished in 1971, what were they doing to initiate the State
- 5 back in the '50s. Who gave them that when the land didn't belong to them? That's all I have for now.
- 6 Thank you very much.

7

MR. THOMAS: Thank you, John.

With reference to some of the

comments, I'm concerned that John just shared the

- 8 part of ANILCA and Title VIII that is probably my favorite part of the whole legislation. It reads:
- 9 Section 801 declares that it is important to provide rural residents with the opportunity for continued
- 10 Subsistence uses on federal public land and that the administrative structure should be set up in such a
- 11 way that rural people have a meaningful role in the management of fish and wildlife and on Subsistence
- 12 uses on federal public lands in Alaska.

So, that's just a bureaucratic way of

- saying that they're going to use input from the rural communities. That's what they're doing now.
- 14 Good comments.

Thank you very much.

- Okay. And the next one here is -- I got to pick out my favorites.
- Mark Jacob, Jr., come on down.
 MS. GARZA: Mr. Chairman,
- 17 Mr. Chairman, it's 2:00 o'clock. Do you think we have time before 5:00?
- MR. THOMAS: Three hours, Mark.
 MS. GARZA: Tell him you're only
- 19 joking.

MR. JACOBS: Thank you,

- 20 Mr. Chairman. My name is Mark Jacobs, Jr., Lot 625, Sitka, Alaska 99835.
- 21 My home phone number is 907-747-8168. Fax number, 907-747-2678.
- 22 First of all, I would like to say how pleased I am of the Federal takeover of fish and
- 23 game management in navigable waters and Federal lands.
- Though the concentration of paid government is far away, Washington, D.C., is the
- 25 accusation, this is a humanitarian move by the Federal Government, to overshadow Alaska State

1 Legislature who refuses to comply with ANILCA, Title VIII. At the onset of implementing rural

- 2 Subsistence in Subsistence use and take, we as Natives, agreed to, Native and non-Native alike, the
- 3 use of natural resources. We felt that our white brothers who chose to enjoy a true Alaskan lifestyle
- 4 should not be deprived. I still feel that way today.
- In Sitka, Alaska, a neighbor brotherhood wrote and adopted a position document
- 6 endorsing the concept of Native and non-Native alike. Not long after the implementation of that
- 7 Subsistence law, those opposed to the law began to interpret the law as Native only. There were many,
- 8 many interpretations. I am afraid of bureaucratic interpretations -- I'll leave this aside for now
- 9 because when it comes to interpretation by bureaucracies, it always seems to work against us.
- 10 I was objecting to the permits in Sitko Bay. We used to take 50 sockeyes per permit, and they cut us
- down to 25. When they cut us down to 10, I made a statement in a hearing; and I don't consider the
- 12 limit of ten sockeyes Subsistence practice, and I
 don't; but the next hearing I heard that statement
- repeated when they heard Mr. Jacobs saying and that's away from Sitka he doesn't believe in
- 14 Subsistence. That was wrong. See, take my word, just give it a little twist. Use it in their
- 15 favor.

I think I've had a lot of dealings

- with bureaucracies. I've had a lot of dealings with Fish & Game; I've had a lot of dealings with Fish &
- 17 Wildlife and the Forest Services, especially. Like I said, sometimes I'm very blunt, sometimes pretty
- devastating; because I know my history; I know my Indian law, and I think I have pretty good knowledge
- 19 of white man's law.

Before I go to my written testimony,

- 20 I would like to know how many of you have a copy of the State Constitution?
- Okay. You understand that white man's language? Written in very powerful manner and
- rigid. Now, we deal with the bureaucracies; and in the Subsistence summit in Anchorage, we decided to
- 24 Chin up.

MR. JACOBS: Chin up?

25 Anyway, we tried to put a lot of emphasis on inherent rights because the Federal

1 Government and the State of Alaska prefers to use customary and traditional. On the contrary,

- 2 inherent rights is not subject to statutes. The same as tribal sovereignty. It cannot be
- 3 legislated. It cannot be taken away. It cannot be negotiated; but at times, we as tribal governments,
- 4 in order to get our hand on a little bit of appropriations, we provided for a waiver. And it's
- 5 a limited waiver. When we waive our sovereign immunity, it applies only to that particular program

6 and funding.

Now, I want to finish out by saying that inherent rights is not subject to legislation,

- statutes; because it can -- in -- Parliament and 8 Congress can pass all the laws they want on the
- books, black and white, saying that inherent rights of everybody is extinguished; rights is hereby extinguished. It's on the books; it's written.
- 10 Congress claims powers over the English. We still have inherent rights despite of the light. Inherent
- rights cannot be legislated. You're born with it, and you die with it. They don't want to use that,
- 12 and at times we talk about it.

Not long after, those opposed to the

- law began to interpret the word "Subsistence." It's what they mean. It's not the only word that came
- into the question of interpretation. Then they began to interpret the word "rural." The State lost
- 15 every case in the interpretation of "rural," appealed to the 9th Circuit Court. The 9th Circuit
- 16 Court ruled against the State of Alaska telling the State of Alaska that they will not be allowed to
- 17 have their own interpretation of what rural is. There's a lot of things that comes to my memory;
- 18 I've got four hours here.

MS. GARZA: There.

- MR. JACOBS: I was in the meeting in Alyeska called by the State of Alaska to determine
- 20 the word "rural." They didn't announce that they were going to provide two buses to take the people
- 21 to Alyeska. It was in the paper for public input in the City of Anchorage. Those that came down to the
- 22 lobby, Indian time, missed out on that trip. The buses were full. That was the meeting where we
- 23 decided that you cannot change Southeastern Alaska status as rural. The State of Alaska and Fish &
- Game began to use a head count, and I've argued with them time and time again. They came up with 2500 as
- 25 limitations of what rural is, and from thereon it becomes urban.

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In one hearing I asked them along the articles you'll find a number of Eskimo communities
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- 2 in the neighborhood of 2500. Very unlikely you'll find one with exactly 2500. Is it rural, or is it
- 3 urban? Now, if it's 2500, it's rural; and the young lady gives the birth. Is it still rural; 2501,
- 4 that's urban? A few days later an Elder dies, back to 2500. How ridiculous can you get? They're
- 5 trying to deprive me of my dry fish.

They said they're using the standards

- of census. I said, "Fine and dandy. You cannot use census laws or census regulations to deprive me of
- 7 my rights. Even if I'm a criminal and they have evidence on me through census takers, they can't use
- 8 that against me." That's what the census law is. Couldn't use it.
- 9 Now, Sitka had 8300 people at that time; and it's urban; and I said, "No, it's still
- 10 rural." It doesn't count, doesn't go by head count. 8300 people, now they've decided 7500 and
- 11 you're over limit. Yes, I know, I remember when you as Fish & Game Board decided that 7800 will be the
- 12 cutoff number of head count. In addition, you also said the Coast Guard personnel will not be qualified
- for Subsistence because they're rotating population. I said but you're talking the
- 14 population against Sitka. Eliminate that 2500 increase by the Coast Guard station, we're still
- 15 rural.

I think the thing that began to

- 16 change a little bit in our favor -- to get back to a year ago in the AFN convention, Secretary of
- 17 Interior Bruce Babbitt says that we will not help Alaska Natives if we do not accept the proposed
- 18 constitution. I think his representatives was Mary Williams. I don't remember the date exactly. I
- 19 specifically remember those dates.

MR. THOMAS: Deborah Williams.

- 20 MR. JACOBS: Okay. Deborah
- Williams. I go to the mike, and it's not the first
- 21 time at a mike because some of you that seen me in testifying before Fish & Game the recording system
- goes out; the mike doesn't work; even in the Federal takeover they had a video machine set up now and sat
- 23 there in that Federal building from 9:30 in the morning until 10:30 that night. My turn came at
- 10:30 that night. Guess what happened? They picked up the video equipment. They don't like the word
- 25 "inherent." They can't do anything with it. It's something we are born with, and we die with it. It

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can't be taken away. It can only be suppressed.
    You can stop me at any time. I think I'm talking
    quite a bit. I have a lot to say, but I won't be
    utilizing the system of sending in proposals, the
    one proposal; you can deal with it one at a time
     instead of a long later. That's the system I plan
     to use today.
                   Let me get back to the statement by
    Bruce Babbitt. When he said if you don't help
    Alaska Natives, I got to the mike; it wasn't
    working, but the one on the podium was working.
    said, "I remind this convention that this is what
    happens to me when I got to the mike." I want to
    use that one on the podium. Come on up. About
    3,000 people in the hall there. I don't know if any
    of you were there at that time. You heard the
    Secretary of Interior Bruce Babbitt said he will not
    help Alaska Natives if we will not accept the
10
    proposed constitutional amendment. I said, "This is
    an insult to the State of Alaska, an insult to its
11
    people, an insult to the constitution that's very
    rigid and says what it means."
12
                   The proposal he's talking about says
    that the Legislature may provide for Subsistence
13
    preference, but not required. A rigid constitution
    that we're proud of, a model constitution, a
    proposal that was read to us was a wishy-washy
14
     section. I went on to say that this is nothing but
15
     a bureaucratic blackmail. The secretary was
     embarrassed, and I had to say that. Like I said,
16
     I'm pretty blunt and pretty devastating when it
     comes to Native rights and when our rights are on
    the verge of destruction.
17
                   MR. THOMAS: Okay.
18
                   MR. JACOBS: Okay.
                                       That's good
     enough. I didn't get to read this whole thing, but
19
     I'll file it with this work.
                   MR. THOMAS: Gun nux cheesh.
20
                   MR. JACOBS: Gun nux cheesh for the
     time.
                   You'll hear from me again.
21
                   MR. THOMAS: We'll count on it.
22
                   MR. THOMAS: Ed Gamble, Jr. -- Sr.
                   MR. GAMBLE: Good afternoon, and
23
     thank you for the opportunity to address this
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regional board. I'd like to begin by welcoming Title VIII of ANILCA to its birthplace. Title VIII

was written and driven in the raven house of Angoon during the time of our concern of Subsistence being

in ANSCA. It has no definition. The State had no

24

25

1 regulation, and yet they gave the authority to the State of Alaska to regulate the Native way of life.

- We had many concerns here, and what was in Title VIII of ANILCA is the concerns of our elderly at
- 3 that time. And I'm happy to be sitting there and be able to live long enough to see the Federal takeover
- 4 because it was predicted at that time that this will happen, and the regulatory powers would come back to
- 5 the small communities where Subsistence is being done.
- Our concern is that State management had all the hearings, everything that concerned the
- 7 use by the Native people. They took the concerns to places like Kodiak where they had hearings on it;
- 8 and they took the concerns to Anchorage, Kenai, and all the regions, not the true Subsistence users. I
- 9 have a concern, and I'd like to see -- I enjoy seeing what is developing right now because that's
- 10 how I was raised. I lived the life of Subsistence. I enjoyed it. My sisters always told me we were
- 11 very rich and never knew it. We always thought because we didn't have that much money that we were
- 12 poor people; but then because of the lifestyle we realized just how much we had within us or for us.
- 13 I'm speaking on behalf of Angoon Community Association. I'm secretary of Angoon
- 14 Community Association tribal, and I see this commission here as the protectors of Title VIII of
- 15 ANILCA. The State's idea of management was to regulate the use by the Native people. The Elders
- 16 and the Native people seen themselves as the
- wildlife that lives surround us. They believe that 17 they have the same right that the bear has, the eagle has, and all the animals that are around the
- fishery or that wander around our forest. They believe themselves to be that, and they figured that
- government was there to protect their right; and it's becoming more true today as we look around us.
- 20 We have sport hunting, commercial fishing. My son last -- this early spring went out, and he was
- 21 working on a fish packer that packs on the Outside and picks up a lot of the resources that go into the
- 22 creek. A lot of those things are not managed; but yet when a word like "Subsistence" came into ANSCA,
- 23 all of a sudden the government wanted to regulate just the use by the Native people, when in reality
- 24 the job that they had was to regulate all the other activities around -- around us so that we can
- continue the use that we have; and we believe that it's a right, and we don't think it's a Native

1 right. When ANILCA was drawn up, we were looking at the Charlie Andersons, the Schneiders, those people

- 2 that lived around us and did the same kind of lifestyle. The young people growing up in the
- 3 community, seeing that George Turnmyer did a lot more than we did. He done the process; he done the
- 4 Native crafts that came along with it also. So, I'm here supporting this commission, and I'm sitting
- 5 here appreciating the fact that our young -- our young Alaska Native Brotherhood president invited
- 6 this commission to be here in this community, which finally gave us the opportunity to sit here and
- 7 address a commission that's going to have an impact on us. I think that's very favorable to our

8 people.

A lot of times people look at us, and 9 they look at us that all of us should be Native dancers; all of us should carve; all of us should

- 10 beat. There are some of us that do these things, and that -- our culture -- this is one of the most
- important parts of our culture, because we've taught and prepared our food for the upcoming winter as a
- 12 Tlingit people. We had the opportunity to do those oral things. That's when we started beating, and
- that's when we carved and other things; because we would be ready for the upcoming year. That's a
- 14 seasonal activity, and it's an annual activity.

 It's an ongoing activity. A lot of times people
- talk about preserving the culture. We talk about saving the language. What good is that without the
- heart -- the heart of the native people, and that's
 the resources that we depend on to even exist.
- 17 I applaud comments that were made at the AFN when he was talking about -- when everyone
- 18 was talking about the new millennium, when we're living in the new millennium. Nobody talks about
- 19 the past when only we were here, and that's the Native people of Alaska. That was a good comment,
- and that gives you a good understanding of what Subsistence really is. We're reaching into that
- 21 past millennium and trying to preserve what was there for the future.
- I like the comments of John. A lot of our activities with the halibut went downhill;
- and, yet, allows outfitter guides to catch as much halibut as they want. We watch them leave our
- 24 community, and no one's regulating that. But we were restricted as Native people to have hands-off
- of halibut. I think this commission needs to look at other -- not just look at the Native people, but

1 look at other activities and put some regulation into that so that our people can have this in the

- future, so we can be ongoing. Otherwise, that part and that very strong part of our culture is going to
- 3 be gone from us. What one little thing we can grab for our younger generation is going to be a valuable
- 4 one in the future. This thing, this ANILCA, this Title VIII, at the time that it was being prepared,
- we didn't think it was going to be that much; and when I heard about the Federal takeover, I had to
- 6 laugh to myself and cheer; and I say it's beginning to happen, and it's happened. Now, we have a start
- 7 toward the future; and it happened at an appropriate time. It is going on 2000 and it's going to be a
- 8 beginning; and that's just a comment I wanted to make to the commission.
- 9 MS. GARZA: Mr. Gamble, which house was it at again?
- MR. GAMBLE: It's the house. That's when they first set up the business.
- 11 MS. GARZA: Do you remember who was there?
- MR. GAMBLE: At that time was Stan Johnson, Sr. One of the members also that was here
- is Matthew Fred, Sr. There was Wally Frank, Sr., Charlie Jim, Sr., a strong proponent at that time
- 14 for Subsistence. The person that was writing was Sterling Bulema. He sat and took the words of our
- 15 Elders, took it away from the meetings and done research on it and actually came on -- came back --
- 16 he said I have a word that's never, ever going to
 be -- that can never be satisfied with the State of
- 17 Alaska; and that word is "rural preference." They will never be able to find a definition; they will
- lose the right to regulate Native use, and that's -that was a comment he brought back; and that's the
- 19 thing that made me smile; when that actually began to happen, he was right.
- MS. GARZA: We should have you interviewed for that, because I don't know if that
- 21 history is written anywhere; and it should be.
 - MR. GAMBLE: But there are people,
- and there is documentation; and some of it is on the federal Register because from here there were people
- that go down to Washington, D.C., like Dan Johnson, Sr., and Charlie Jim, and Jenny Jim, Matthew Fred.
- There was a strong lobbying effort at that time; and we were -- we were told that we were crazy, that we
- 25 weren't doing the right thing because we were accused of being in bed with environmentalists; but

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we had a very strong concern. Actually came out
    now, came to be benefit --
 2
                   MR. THOMAS: Where were you?
                    (Laughter.)
 3
                    MR. GAMBLE: In fact, I told Jack
    Kesham, I told him with SERAC -- where all I see at
    SERAC is guys. He made it a point later on that we
    met some of the young ladies. I want that on
 5
    record.
                   MR. THOMAS: Now you've got to
     satisfy our reporter's protocol. Spell your name.
                   MR. GAMBLE: My name is Edward J.
    Gamble, Sr., E-d-w-a-r-d and J; Gamble is
    G-a-m-b-l-e. I have that spelled all different
    kinds of ways. I'm speaking on behalf of Angoon
     Community Association, local tribe.
 9
                   MR. ADAMS: May I make you aware of
     something in regards to a statement to me about the
10
    halibut issue at this time?
                   MR. THOMAS: Uh-huh.
11
                   MR. ADAMS: About three or four years
    ago, the mayor of Yakutat and I attended the -- a
12
    meeting up in Anchorage that was sponsored by the
    Department of Community and Regional Affairs and one
13
    of the boroughs up on the Aleutian Chain; and it
     included communities along the Gulf of Alaska from
    Yakutat all the way down to the end of the Aleutian
14
     chain. They were concerned that Southeast Alaska
15
    had a groundfish management plan; Bering Sea had
    their SEQs; and, of course, we had our IFQs; but
16
    they weren't working. A lot of people weren't
    satisfied with those quotas. We spent three days --
    these are people who came -- representatives who
17
    came from those various communities, and we spent
     three days hashing out how we could develop a
18
    management plan for the Gulf of Alaska in regards to
19
    groundfish that included halibut. The whole concept
    was that the fish would be caught locally; it would
20
    be processed locally; it would be marketed locally;
    therefore, all of the funds would stay within the
21
    community. The way that IFQs and CDQs, you know,
    were fixed even today is that a lot of these outside
22
    big boats could come in and pick those IFQs and CDQs
    up in just a very short period of time. Another
23
    part of that management plan proposal was that it
    would stretch out over a period -- into the winter
    months after the regular salmon season was over.
24
    There's a lot of good things into it, and I've tried
    to share it with some of the other people that I've
25
    come in contact with and particularly some of my
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- friends in Southeast; and they looked at it, and they said this should also apply to all of Alaska if
- 2 we can make it going. When I get back home, I'll make sure that I can get a copy from the tribal
- office; and I'll mail it to you. It has all of the proposed points where -- there'd be bag limits, gear
- 4 types. There's a limit on the size of boats that could come into the area. The one problem that
- 5 we've had over the past three years is that what needed to be done is that it had to be submitted to
- 6 the State Legislature, because there was no funding for this type of management for the Gulf of Alaska;
- 7 and it never, ever got that far as far as I know; and I did -- I think I supplied a copy to your
- 8 representative, Al Kookeshan, to Jerry Macky. You might want to ask them and see if it will be able to
- 9 jog their memory of me sending it down to them. I think it's a good plan that needs to be reviewed and
- 10 looked at and needs to be done some modifications, I'm sure, for local community rights. It's there.
- 11 And it's just gathering dust at this point.

 MR. GAMBLE: I've got another closing
- 12 comment and observation; and the concerns that I've heard in the past from Elders and those people are
- 13 gone, no longer. I'd like to make some comments on their behalf. There is some things that concern the
- 14 communities of Subsistence. You heard where you have the hand for the State of Alaska, it was
- 15 everybody's right to do those things. It's an inherent right; I like that comment. That comes
- back to the community. I went up to the AFN, and there was a woman that was selling dry fish. I love
- 17 that dry fish up there; but I never, ever planned to go up there and invade their inherent rights to go
- and try to do it on my own. I had the ability to pick up a couple of bags because she was selling
- 19 those there. Now, that is something that I should do. I should respect their inherent rights but be
- able to get some of them on my own. So, I think that we shouldn't be opposed to the idea of limiting
- 21 the Subsistence. It's not limiting, but recognizing the Subsistence used by a community; because a
- 22 community like Angoon has certain areas that it looks at; and if those areas are historical, much
- 23 like others, those people that have the inherent rights should have the ability to come back to the
- 24 community and do their preparation, if it's their desire to do that. But we shouldn't have to reach
- 25 into somebody else's pocket for something that we want. I think that's very important, and that's

respect from one community to another that Native people always had for each other; and for the 2 comments, again, I'd like to say thank you. MR. THOMAS: Thank you, Ed. 3 Okay. Five-minute break. Then we'll come back to these blue papers. I only had about three people in attendance. (Break.) 5 MR. BREMNER: Mr. Chairman, my name is Don Bremner. I was born and raised in Yakutat. Even though I live in Juneau, I participate in the Yakutat --7 MR. THOMAS: She wants you to spell your name. 8 MR. BREMNER: B-r-e-m-n-e-r. I would like to comment about some of 9 the Subsistence management regulations. If you have a book in front of you, it would be easier to follow 10 and understand my comments. MR. ANDERSON: What page do you want 11 us to start? MR. BREMNER: There's two areas of 12 the regulations that I'd like to comment on, and I hope you can come to an agreement that they're worth 13 reviewing by the Council; but before I begin, I want to say that it makes me feel good that I could participate in something like this and speak to my 14 own people. I think of my Elders in Yakutat; they always said, "This is for our grandkids; this is for 15 our grandkids." Here I'm hoping for my kids and my grandkids. I think our Elders' words are coming 16 true when somebody like ourselves can speak before a body like yourself there. So I'm real hopeful for 17 our future in the Subsistence management in Alaska. The first area I'd like to comment 18 on, though, in the regulation book is on page 12. 19 If you go to the definitions section on page 12 of public lands or Federal public lands, you'll see 20 that Federal public lands, what they apply to with the exceptions of the land selections of the Native Corporation made under ANCSA, and their other 21 selections. I want to point out where this 22 application of this isn't a good thing. If you look at page 38 of this same 23 booklet now, you'll see that for Unit 5, the Yakutat

region, SeaAlaska Corporation has an overselection
of about 70,000 acres there. We've testified about
this before to Federal and State agencies, and we're
back again. So, the 70,000 acres in Yakutat that
does not -- these regulations do not apply to are

1 prime Subsistence areas for the community. They're right on the road system. These are traditional and

- 2 customary areas, and what I believe is a solution and you have within your own system here -- I think
- 3 it's on page 7, you have an alternative permitting system that you can implement for overselection
- 4 lands by regional corporations or other Native corporations.
- I believe that this body could take it and put together something that will make it
- 6 easier for the local residents there to have these regulations apply. It shouldn't be us working it
- out with SeaAlaska Corporation; we went to them, and they won't do anything. They believe it's up to the
- 8 Feds. So I think that's one of the things that the Council could look at assisting the villages and the
- 9 rural residents with.

And the solution, again, is working

10 under the alternative permitting system.

- They should be able to subsist on

 these lands while the land is still in overselection status. The benefit of the use should be given to
- 12 the Subsistence users of that community until the regional corporation selects it or they give up the
- opportunity to select it. It's all backwards, in my mind. The benefit should be given to the group and

14 not the corporation.

The second area I'd like to talk

- about is the game management unit and boundaries.

 And I'm questioning to take you to page 38 -- no,
- 16 page 37 and page 43. The game management units for the Yakutat region are 5A and 5B for the main game
- units. And if you look at our northern boundaries, they have 6A, 6B, 6C; and my point on the game
- 18 management unit boundaries is this: I think the Council has an opportunity to have a good look at
- the existing boundaries. There's 267 game management units. I think you're in a unique
- 20 position to look at the game -- the game management unit boundaries as they are today.
- Now, for Yakutat, now, our boundaries go from Latuia Bay all the way up to Suckling. My
- proposal would be on page 43, 6A should be either part of 5B or made into 5C, under Yakutat, because
- 23 our borough boundaries extend that far north; and as one of my friends mentioned in regards to this issue
- 24 is that the communities are geographic user groups. So, if that's true, then 6A really should be either
- 25 part of Unit 5 or made 5C to show that this is a unit used by the Yakutat people; and it is, and I

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think that's how we proved to the State that our borough boundaries go that far. We used a lot of
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- 2 traditional -- traditional knowledge of the region to establish those boundaries.
- 3 So, I believe that the Council should have a look at the existing boundaries and look
- 4 forward because I think if the State is going to require mandatory boroughs, I think in Southeast
- 5 Alaska, I think some of these smaller villages, like Angoon, Hoonah, and the other smaller villages are
- 6 going to be forced into borough systems; and that's going to -- like Yakutat, affect them as well. So I
- 7 think the Council should review the existing boundaries and not just use a blanket approach in
- 8 adopting State game management units as they are. I don't believe they're currently applicable, and
- 9 Yakutat is just one example.

The Council should look at and

- 10 consider the cross-boundaries of community governments and agencies in Alaska. This is just
- supporting my previous comment because our borough boundaries go that far north; and if it's possible
- 12 to make those kind of recommended changes, I think it should take place.
- Like, for Yakutat, our fur, fish, and game activities take place in that whole borough
- 14 boundary that we established. Now, for our regions -- this is where it would become a little
- bit complicated for some communities; their place where they Subsistence fish might be a little
- different from the game units, so I think this is an opportunity to do some housecleaning with some
- 17 boundaries. I think these are some very important issues that should be addressed early on in this new
- 18 system. And I really appreciate the time.

On the light side, Mr. Chairman, I

- 19 was looking at the definition that's applied in this booklet; and I thought -- well, you know what, I was
- looking between marmot and motorized vehicles; and I was thinking, you know, why there's so much -- so
- 21 much of our people are jumping ship in these intermarriages is because there's no marriage
- 22 ceremony definition there, Subsistence for marriage ceremonies. If we put it in front of it -- we'll
- 23 implement it.

MR. THOMAS: Valid point you brought

- 24 up today.
- MR. BREMNER: I said it for the
- 25 public record now.
 - MR. THOMAS: For your information,

1 Don, we have discussed those boundaries of those areas with the community of Yakutat to some very

- 2 extensive degrees; and the particular area I think is 5C -- is there a 5C on there? It's 5A and B,
- 3 right? There's an area there that's used by the Southcentral region. So, there's a cooperation
- 4 between the two game management units to leave it the way it is now, C. And Yakutat being in that
- 5 game management Unit 5, C; and in any case, if any changes are going to be made, the only way we can
- 6 address those areas or any area as a council is through the proposal format. So, if you could meet
- 7 with people in Yakutat and get your -- come to an agreement on what you would like to see changed,
- 8 submit it because what we've already discussed -not saying that that's the way it should be. That's
- 9 just what happened after the discussion up to now, see? So, if you guys could address that in a
- 10 proposal form, John Vale is there. He can help you with that, and submit it like that and then bring it
- 11 to the wisdom of -- look at these wise people up here; and then we'll take those recommendations.
- 12 Generally, we support the wishes of the community. So, we're not here to argue with anybody.
- MR. THOMAS: Who are you pointing at?
- 14 Hi, Dolly, go ahead.

MS. GARZA: Mr. Chairman, we did

- 15 certainly discuss it at our last meeting, and we did take some direction on the minutes from our March
- meeting on page 5. We had asked staff to write a letter to SeaAlaska as well as BLM to see what was
- 17 happening, because it was nine townships that were part of the overselection; and I'm not sure if that
- has been done; but perhaps, if we can, as you said, have staff and Yakutat get together and do some of
- 19 the basic work, then we may be able to pull it together as a council resolution at our next
- 20 meeting.

MR. BREMNER: And when's your next

21 meeting?

MS. GARZA: March. Well, somewhere

22 in that area.

The general public has a deadline,

- and then there's a separate deadline for council proposals; so we can develop one there.
- MR. THOMAS: Do you have those dates, Fred?
- MR. CLARK: I don't, but Bill may have them off the top of his head. November 5th is

the deadline for the submission of public proposals, but the Council has an opportunity to clarify

2 proposals. Bill can clarify a little more.

MR. KNAUER: I would like to -- first

- off, the proposal deadline for everybody is November 5th; but I'd also like to address the issue of the
- 4 game management unit boundaries. They do not relate to human use. They relate to game populations and
- 5 associations. Folks use resources sometimes far distant from their community. There are some areas
- 6 in Alaska where folks use wildlife or fisheries populations hundreds of miles from their community.
- 7 So, the game management unit does not relate to a community's use. It relates to a similar population
- 8 or habitat that needs to be generally managed in a similar manner. So --
- 9 MR. BREMNER: Mr. Chairman, let me interject here on that interpretation -- with that
- 10 interpretation, you've just defeated the purpose of rural with that definition; because if I'm able to
- 11 say, "Okay. I'm going to fly hundreds of miles away from Yakutat into this other unit," it defeats the
- 12 definition of rural and resident in regards to these regulations. So, there has to be something more
- 13 than that.

MR. THOMAS: No, it doesn't defeat

- that because if you're a resident, you've got to become rural just by going to a rural area.
- MR. BREMNER: It's defeating it because if you take that definition and apply it to
- 16 Angoon and you suddenly have a large influx of people flying over here exercising these Subsistence
- 17 rights when it's written a little bit differently here in the book, I think there would be a large
- 18 outcry from the community.

MR. THOMAS: Well, if the resource

- 19 can't handle that kind of an influx, then the priority will be over.
- 20 MR. BREMNER: But I still believe it's a conflict with your interpretation.
- 21 MR. KNAUER: Well, you know, this is not my interpretation --
- MR. THOMAS: Who are you agreeing with, him or me?
- 23 (Laughter.)

MR. KNAUER: Oh, boy. I decline to

- 24 answer that on the grounds that I might incriminate myself.
- 25 The game management units were established by biologists with the Alaska Department

of Fish & Game through a lot of research on the animal populations and the needs of those individual

- 2 populations within that area and the similar -similarity of habitats, without regard to human use,
- 3 recognizing that humans, be they urban or rural, go varying distances. In the interior we know folks
- 4 that travel 150 and 200 miles by snow machine or dog sled to trap. They're certainly not trapping in the
- 5 game management unit that their community happens to lie within. But they still are rural. They still
- 6 have the customary and traditional use of that area. So, it does not relate to a community's use
- 7 area. It's strictly a tool by which you can examine wildlife populations and can develop reasonable
- 8 management regulations for those populations for conservation, for wise use, for protecting.
- 9 MR. THOMAS: But I think there's some other proposals --
- MR. KNAUER: The best way if they were wishing to recommend a change in the game
- 11 management unit boundaries, since those are set by the state of Alaska, would be to submit a proposal
- 12 to the Board of Game; because we have adopted the game management unit boundaries as set by the Alaska
- 13 Department of Fish & Game.
 - MR. BREMNER: That was my testimony,
- 14 that the Council should represent the Subsistence users and not just blanket adopt the State Game
- 15 Management regulations and boundaries. This is a new system and new opportunities is all I'm saying,
- and then he said it for the record here; that's what has happened, when I don't believe that's in our
- 17 best interest. It's inconsistent. But I'll end my comments so that we don't tie up time for other
- 18 folks. But is it possible that my testimony here could be accepted as an oral proposal between now
- 19 and November 5th, or does it have to be in writing?

 MR. THOMAS: It has to be in
- 20 writing. We can't do a lot of things with oral testimony.
- MS. GARZA: Mr. Chairman, I'm confused, then, because on this it has different dates.
 - MR. KNAUER: I think that's for
- 23 fisheries. I'll go into that when I get back.

 Even though we have adopted the
- 24 boundaries, the Federal Subsistence Management regulations don't have the same regulations as the
- 25 State. We've adopted the boundaries, and we started off ten years ago with the regulations the State had

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then. But since then, this Regional Council, as well as all of the others, have recommended numerous changes to what the State had on their regulations; and most of those recommendations from this Council,
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3 as well as the others, have been implemented into what you see as this book; but they are different

from the State.

MS. LeCORNU: I just wanted to say,

69

- just to clarify, Don, we did accept the State regulation for our fisheries management. So, that
- 6 has happened.

MR. THOMAS: That's true; because

- between three weeks ago and now, it didn't give us enough time to write regulations for the whole
- 8 region; so that's why we have our proposal period to make those changes. People have a chance to review
- 9 those existing regulations; and if you've got things in there you want on change, by November 5th send
- 10 them in. That's how we start. We've got to have a place to start.
- Anyway, gun nux cheesh. (Laughter.)
- MS. GARZA: Mr. Chairman, our new member, Mr. Adams, has agreed to take this on as
- 13 part of his job, since he's replacing Mr. Vale.

MR. ADAMS: Mr. Chairman --

MR. THOMAS: Mr. Adams?

MR. ADAMS: Just for the record, when

- I get back home, I'll get together with John Vale; and we'll see if we can get some public input and
- 16 come up with a proposal before November 5th.

 MR. THOMAS: We'd like something to

17 come from Yakutat.

MR. ADAMS: Okay.

- MR. THOMAS: I just got a phone call on my hearing aid that dinner is at 6:00 o'clock to
- 19 night at Kootznoowoo. If you don't get there early enough, you have to eat it cold. Tough cooks
- 20 tonight. You know that hospitality we had last night, we're back to reality.
- 21 Walter Jack. Jack?

State your name for the record; spell

22 it for my record.

MR. JACK: My name is Walter Jack,

- 23 and I was here most of my life; and the two -- I'm on the council as a -- IRA as a council member. I'd
- like to come with some views of my own, and the decisions happening now could affect the jobs; so I
- want to come from the standpoint of the tribes.

Angoon lacks an economic base, and

- the unemployment here is really high; and one of the things that I always do is try to talk for programs
- 2 and funding coming to the community that could help tribal members and the shareholders. One of the
- 3 things that I do know is the halibut fisheries has always been a Subsistence thing for us as the
- 4 customary and traditional use; and the ruling was that halibut was never used as Subsistence for -- by
- 5 Tlingits, by Natives of Alaska; but the Tlingits have always had a halibut hook. I know it wasn't
- 6 used for flounder or bullheads. They used it for halibuts; that's why they called it the halibut
- 7 hook. The State was telling us that we had no record of the halibut hook is the one that testifies
- 8 for us, the Natives, and so what I'd like to do is have a ruling, a proposal ruling to take halibut as
- 9 Subsistence for our customary and traditional use for our Alaska Natives, and because -- because the
- 10 Federal waters are out in the middle of Toms Grace we probably wouldn't want to dig halibut out in the
- 11 middle of Adams Creek. I do know that the IRA and the tribal council did submit papers to the Federal
- 12 Government to have jurisdiction over part of Chatham Straits and from Wilson Point all the way up to
- 13 Fishery Creek, and with the memorandum of understanding with the government-to-government
- 14 relationship between the Federal Government and the tribes in the state of Alaska, by the IRA/Angoon
- 15 Community Association having jurisdiction over those bodies of water, like I say, what the Federal
- Government is, the tribes in the state of Alaska can become. So, through the memorandum of agreement
- 17 between the Federal Government and the tribes that we would have jurisdiction over those bodies of
- 18 water to where it actually almost becomes Federal lands because it has the tribe -- that we have
- jurisdiction over those bodies of water; and it's
 from -- like I say, from Wilson Point all the way up
- 20 to Fishery Point and half of Chatham Straits up here; that's what we would like is to have that
- jurisdiction -- it's in the making already to have jurisdiction over those bodies of water so that the
- 22 halibut as a Subsistence for the Natives, I think, would only be right that we have that in place for
- 23 Angoon and other Natives in Alaska, in any community that does fish and use halibut as a customary and
- 24 traditional use. So, we'll put our proposal in, hoping that we'll be able to submit one coming from
- 25 the tribal standpoint, from the community of Angoon to include halibut as a Subsistence use because

we're always told to shake the halibut or we can't really go out -- we have to buy a sport license

2 right now, and the reason --

MR. THOMAS: Does it tell you what to

71

do to shake them out?

MR. JACK: I do know that we have to

4 shake them, though.

The thing of it is, though, is the --

- when the sport fisherman was allowed, it's okay, I know, for them to take any size halibut; and
- 6 everyone knows that if you continue to take the small stock, you're going to completely wipe out the
- 5 stock; and the Natives have always -- we've always
 5 been brought up to -- and taught that we don't ever
- 8 abuse our natural resource; because if you don't abuse it, it will always be there for us; and now we
- 9 see people from down south coming up here and taking the small stock halibut, and that halibut stock is
- 10 depleting really fast out in our fishing realm. So, we want to take control through the tribal
- 11 standpoint over that natural resource. And so if we could work on a government-to government
- 12 relationship.

The other subject I want to talk

- about is poor management for meeting from the tribal standpoint, again, on a government-to-government
- 14 relationship with the Federal Government and the IRA, that we want to be able to do the permitting;
- 15 because I as a local fisherman, Subsistence user, and a commercial fisherman depend on the halibut
- 16 stock; and now we have to go further and further away from the fishing grounds of Angoon; and with
- 17 the State and Federal regs that are in for commercial fishermen, we're only allowed to fish in
- 18 certain areas. I cannot take my halibut fishing permit and go fish outside. Because of what the
- 19 Federal and State has put in place, I can't do that. I have to fish in these areas right here.
- 20 And so what we want is to maintain our -- on co-management, to maintain our natural resources
- 21 here in the Chatham Straits area, and we had Dungeness crab taken out of -- up inside the bay
- here that Fish & Game brought in for Subsistence use only; but for some reason, it was opened up; and one
- guy was up there commercially fishing out of Subsistence for Dungeness crab, and it was brought
- 24 to the tribe -- tribe's attention; and a letter was
 written -- I'm talking too fast. A letter was
- 25 written to the guy; and he gracefully backed away, which was good. But then our herring stock

depleted; and the ecosystem says that if you do away with the small stock, you're going to do away with

- the bigger stock; and that's exactly what happened here in Angoon. Dungeness wasn't for commercial
- 3 catch; it was only for Subsistence use. The herring, the king salmon, all that we need to
- 4 subsist of, with two sets of a sable coming in here in the middle of the night, who allowed that? Was
- that the Alaska Department of Fish & Game; who allows that? We don't know, but the truth of the
- 6 matter is our herring stock is completely low right now. Before it used to be like rain out here in the
- 7 water from Danger Point, way past Danger Point; now there's a small patch of herring simply because of
- 8 the management. When the cohos are coming in, just about the time the cohos start hitting for the
- 9 commercial fishermen trawlers, then seining opens up here. Who is managing that? So, that cuts down the
- 10 chances -- like I said, the Angoon lacks an economic base; and it's not helping this community by
- allowing these commercial fishermen, seiners to come back here and completely wipe out our stock; and we
- end up with nothing here in the community. That's why I'm talking for this community on the halibut,
- the herring, the Dungeness. If we can go on a federal -- government- to-government relationship,
- 14 we'd like to see that happen here in Angoon through the IRA; and I believe the Angoon Council and the
- 15 IRA is the only organization that would be able to work on a government-to-government relationship with the Federal Government.

MR. THOMAS: That's true.

- 17 MR. JACK: That's my view, and I want to thank you.
- 18 MR. THOMAS: Gun nux cheesh.
 Peter McCluskey?
- MS. McCLUSKEY: I'm Peter P.
- McCluskey, Jr. That's M-c-C-l-u-s-k-e-y.
- I think Angoon comes from a long generation of fighting for our rights. My
- 21 grandparents, our grandfathers fought; and we're still fighting. I'm one of the generations that's
- living where we have to fight for our rights to subsist. Regulations are put in place, and it only
- affects us as community members that live here; and other sport fishing can come in anytime and take out
- 24 what -- they probably take out a lot more than they need. When we get things like -- anything like fish
- is given to our Elders, whatever I get I send to my uncle who can't go out anymore; and he don't live in

- the community, so he doesn't have the privilege and the honor to be able to go out when he wants to to
- get any deer and seal, stuff he loves. I get those and I send it to him on a plane. And he enjoys it.
- 3 He hardly gets around now. But our grandfathers fought for all those. It started way back way
- 4 before my time with ANB. We have three founding fathers from Angoon that formed when ANB started,
- 5 and they fought for a lot of rights for Alaska Natives. I've had the privilege of attending the
- first convention with ANB last year. It was a very good experience to see things that -- that involves
- 7 the whole state, not just Angoon. I was on the fisheries committee, and Mr. Martin was our
- 8 chairman. We went through a lot of proposals and resolutions. There was one from Hydaburg on
- 9 crabbing, commercial crabbing. They're taking a lot of their resources out of there for commercial use,
- 10 and that was taking a lot from the community. Like Walter Jack said earlier, that he does it from our
- 11 halibut has gone down. I know they talk about halibut hooks, and I'm glad about the Federal
- 12 takeover; and I know we can work with the Federal Government a lot easier. I've sat in on
- 13 teleconferences to testify for our rights on Subsistence; and it seemed like we were -- we were
- just blowing wind, you know. They weren't
 listening; and to get moving ahead in a canoe,
- 15 everybody's got to work together.

MR. THOMAS: We apologize for that

16 rude interruption.

MR. McCLUSKEY: Thank you,

- 17 Mr. Chairman --
 - MR. THOMAS: I'm wondering what was
- 18 in that bag.
 - MR. McCLUSKEY: This is mine that was
- 19 talked about a number of times by some of the members. This is what our grandfathers used to put
- 20 food on their tables, to feed their families (indicating).
- 21 MR. THOMAS: Can you explain to the audience who might not know what those are?
- MR. McCLUSKEY: These are halibut hooks that our grandfathers used. We didn't have
- 23 the hooks that are used today, what you call circle hooks. Our grandfathers used these. This is what
- 24 kept our people going.

You guys hear the story about the

25 bombardment. It took them five years to get back on their feet.

```
One of my grandfathers -- when our
    grandfathers fought for rights, they fought not just
 2.
    for today. They fought not just for today; they
    fought for their children. My grandfather was a
    witness to the bombardment. I never got to hear his
    story personally. I was -- I was only seven when he
    died. But I think I have never seen how these hooks
    were used, but I'm sure there's nobody here that
    knows how to use them; and they made them -- there
    was -- everything was used. We talked about using
    woods to put them together.
                   As far as regulations, I'm not very
 7
     familiar myself with regulations. I've been going
    out getting food. I don't pay attention to
    regulations. I'm feeding my family. I try to feed
    my uncle; he lives in Sitka. I have an aunt here
    who's -- I try to give her what I can; but that's
     the only -- seaweed, clams. This -- these are --
10
    these are things our grandparents fought for, and
    we're still fighting for it; and I appreciate the
11
    Council coming to Angoon. I'd never heard of the
    Federal Subsistence Council when I first heard of
12
    it, and I was asked why don't you do an invitation
    to the Federal Subsistence Council? So, from the
13
    ANB, we got a letter out; and I appreciate your
    response and accepting the invitation, and I hope we
    can -- I know we can work together on a
14
    government-to-government relationship. We couldn't
15
    do it with the State, and you can see where it got
    us today. Now, we're dealing with the Government.
16
    I also sit on the tribal council. I'm on my second
    term, and I've been involved with ANB. I used to
17
    get letters from my Uncle Paul James, who sat on the
    Council also, ANB. He wrote to me when I was in the
    Service about issues that they were fighting all the
18
    time. Subsistence was one of them; but for
19
    generations, that's years of generations of fighting
     to keep food on our table; and I'd like to thank you
20
     again, gun nux cheesh.
                    MR. THOMAS: Gun nux cheesh.
21
                    For information from people from
    Angoon, we've got expert proposal writers here; and
22
    they're always willing to help, sacrificing their
     dinner time and all that. Dolly and Fred. But if
23
    you feel like you could use their expertise in
     developing proposals, don't be afraid to approach
     them.
24
                    Dolly, Fred conspire together; so we
25
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just kind of follow them around. ${\tt MS.\ GARZA:} \quad {\tt We\ work\ for\ cockles.}$

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MR. THOMAS: My sign is just a cover-up. Good thing I got "the honorable" in front of me. We're getting some super testimonies here. I'm glad we get to show them on the transcript
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here. When we get through, the transcript will be that thick; and you guys get to review them when we get through.

Raymond S. Nielson, you're the

- 5 grand-prize winner. Did we lose him? Oh, drum roll.
- 6 MR. NIELSON: Thank you, Mr. Chairman, council people, agency.
- 7 MR. THOMAS: Spell your name.
 - MR. NIELSON: My name is Akahshak,
- 8 A-k-a-h-s-h-a-k. I'm also known as Raymond Nielson Jr., N-i-e-l-s-o-n. I'm here with a couple of
- 9 hats. First as the ANB, Subsistence, we've been addressing some issues. First of all, on deer,
- 10 Subsistence season is in January. If you haven't had a deer, I guess that's okay; but if you're a
- 11 cook, provider, we prefer to move the season back when you're in better shape. Sure in January,
- 12 they're more accessible, with El Nino and La Nina, that makes it possible because of deep snow.
- And also we're concerned about our right to harvest seagull eggs. At this point we
- don't know where we're at because the Glacier Bay being opened up for gathering seagull eggs, we see
- that as a precedent. Now with Nasapak people, we want to know if we're going to be able to gather
- 16 eggs, not only eggs, but puffin bills.
 Photographers are allowed; we aren't. We want to

17 gather food.

We want to find out the participation

- on management, co-management, through you and to address to Federal people where we stand in the
- 19 overall picture.

Walter was speaking on the halibut.

- 20 I'm proud to say that several years ago we started a Sitka Sound halibut task force plan, and it will be
- 21 implemented October 29th of this year. For the record, it went through all various stages; and for
- 22 all intents and purposes, our plan has come to be viewed as something very historic, first one in the
- 23 nation because all user groups came together in consensus to identify your problem. What we're
- looking at was having stock available for the locals, Natives and non-Natives. There was a
- charter, commercial, sport, Subsistence; and I had a copy on the caravan, but it comes up lost.

```
And, also, I would like to say that
    during the testimony for the special sessions, I
 2.
    can't vow that the AIO outfits had a better
    opportunity to testify a couple of times for the
    House, Senate, and by teleconference and also by
    fax. And there's something I rather enjoy because
    we're always looking to battle with the State
    Government. But through the terminology, the
    language and bills, first one day Mark got to speak,
    then my Uncle John, then myself. We spoke on behalf
    of the Sitka Native Community or Sitka Sound people,
    and the next day the language and the terminology
    and the committee's substitute bill had changed
    drastically.
 8
                    What we did was we knew everything
    was set in place. Everything was a done deal. What
    we're doing is ensuring that the other people would
    not vote the other way, and we did well. And we're
10
    looking for a management program done by the locals,
    and that's what we're doing here. And what happened
11
     last night is what we do too, so we're looking at
    our customary and traditional way of life and our
12
    rights to trade and barter and sell.
                   And I wanted to speak on proposals,
13
    but we're not there; we're looking at the Federal
    and government-to-government agencies and being a
    rural status. We're fighting for our rights, which
14
    also included corporation land. And we're concerned
15
    about invisible enforcements. That's with the
    State. We look at something better from the Federal
16
    Government in contracting with the tribes; and the
    waste by the gill netters, we do not like that.
17
                   And when we speak on not just fish,
    this renewable resource, all of this is important to
    our people, Sitka tribe, ANB, also the people,
18
    members of Tlingit and Haida. We're here speaking,
19
    and Jack can speak a little more on our work on the
    Sitka tribe. I'm just a worker; he's the staff.
20
                   Thank you.
                   MR. THOMAS: Thank you. Okay. That
     concludes all my blue papers. We're going by the
21
     colors today.
                   MS. WILSON: Mr. Chairman, I have a
22
    quick question. Since most of our people have been
23
     talking tribal, I was wondering if any of our local
     tribal governments, IRAs, had a copy of our Title
24
    VIII.
                   MR. THOMAS: I'm sure they all do.
```

25 If they didn't have, they wouldn't be talking co-management.

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MS. WILSON: Well, how many of them
    here have it?
 2.
                   MR. THOMAS: Do you guys have it in
    Angoon? Who is your chairman --
 3
                    MR. NIELSON: She's the executive
    director.
                    MR. THOMAS: Who is your director?
                    MS. ZUBOFF: Marlene Zuboff.
 5
                    MR. THOMAS: Do you folks have a copy
     of Title VIII?
                   MS. ZUBOFF: Not readily handy.
 6
                   MR. THOMAS: You do have one?
                   MS. ZUBOFF: Yes.
 7
                   MR. THOMAS: It talks specifically
 8
     about management, Subsistence; and that's where the
     co-management concept came from.
 9
                    Okay. Since I'm not going to allow
    no more questions, it's 4:00 o'clock, I think before
10
    we get back into the mood, it looks like we need a
     little quasi-break. One minute. One minute for the
11
     quasi. Then we'll come back
                    (Break.)
12
                    MR. THOMAS: Okay. Let's go.
                   MR. KNAUER: Thank you,
13
    Mr. Chairman.
                   I'd like to talk a little bit about
     cooperative management with Native organizations
     regarding the fisheries implementation effort.
14
                    During the planning effort, we kept
15
     in front of us the need to work closely with the
    Native communities to support local involvement in
16
    the management of Subsistence fisheries. During
     last summer, this past summer, we completed an
     inventory of fisheries projects conducted by Native
17
    organizations. We learned that a large number of
     field projects are already ongoing. We want to
18
    build on that capability as we implement the
19
    fisheries program. Naturally, it will take several
    months to identify, design, and initiate field
20
    projects for cooperative involvement, but our goal
     is to start several projects during the first
     fishing season in the summer of 2050 and then build
21
     the program -- 2000. In future years, the selection
22
     of field projects will be based on field -- field
    projects. The types of projects we're considering
23
     include, but not are not limited to conducting
    village harvest surveys, monitoring fish monitoring
    stations to ensure adequate escapement for spawning,
24
    such as fish wiers, spawning, and nets for
     cooperative planning. Both of these cooperative
25
     efforts and contracts will be handled through the
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individual agencies in those areas. In other words,
the moneys that are received will be handled by the
individual agencies.
So, the organizations will not make

3 contract -- be contracting through the Federal Subsistence Board but through the Federal agencies 4 in that area.

MS. WILSON: Could you be specific?

5 What agency?

 $$\operatorname{MR}.$$ KNAUER: Well, probably in Southeast most of the moneys would be coming through

- the Forest Service. Now, there might be a few,
 depending upon the individual area, from the Parks
 Service; but most of it would be through the Forest
- 8 Service.

MR. CLARK: That means you have to be

9 nice to me.

(Laughter.)

MR. KNAUER: Out on the Yukon Delta area, the moneys and the contracts would be coming from the Fish & Wildlife Services. Probably in the

from the Fish & Wildlife Services. Probably in the Copper River area, most of the contracts will be

12 administered by the National Parks Service. So, that's what we mean by that.

MS. GARZA: Mr. Chairman? MR. THOMAS: Dolly?

MS. GARZA: In regards to that, Bill, has there been -- I've looked at some of the issue

papers, but not all of them. But in terms of the different agencies being able to, one, contract with

Native corporations; but, two, also do something besides the typical Federal employment process since

we find that a lot of local people don't jump through those hoops; or they start at such a low GS

18 rate that they wouldn't apply to begin with.

MR. KNAUER: What we're looking at

- 19 are contact -- contracts and cooperative agreements whereby we identify a resource need. For example,
- 20 we need to know how many -- or what the escapement is up River X; and then maybe we'll see what the
- 21 Angoon Native Association says. Well, you know, we've had a counting tower or a fish wier over here
- on River Y. If we've got a contract, we could expand that to River X. So, it's not a situation
- 23 where the individuals are being employed by the Federal Government. It's a situation where the
- 24 Forest Service would be contracting or entering into a cooperative agreement with Angoon Native
- 25 Association to expand their operation.

MS. GARZA: Can I continue?

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MR. THOMAS: Sure.
                    MS. GARZA: Have all of the five
     Federal agencies sat down and said, "Yes, we will do
 2
     this"?
                   MR. KNAUER: They have sat down.
 3
    They have developed a broad agreement that says,
     "yes," they will do that. We are in the process
    now of trying to lay out what is the process that we
    will use to identify which projects we would look to
    fund. It has to be based on the resource needs, the
    data needs, the human needs. In other words, where
    there are conflicts, we don't want to be funding a
    project out in Hope-Deump where there is no resource
    concern, there is no resource conflict, and very
    little use. That would be esoteric data, but it
    wouldn't do this program any good.
 9
                   MS. GARZA: So, in terms of
    determining those priorities, will you take the
10
    comments that go before this Council; or will the
    Council be able to comment on where we think that
11
    priority should be; or will you, in fact, contact
    the tribes, such as Angoon Community Bay social or
12
    Sitka tribe, and say, "What are the needs in your
    area?" Because I certainly can come up with some
13
     ideas for Sitka, but what I come up with may be
     different than STA might hit as their priority
    list.
14
                    MR. KNAUER: Right now, I do not know
15
     the exact process that will be involved. I do know
     that there will be -- maybe not the very first year
    because this Council won't be meeting between now
16
     and --
17
                   MR. THOMAS: January.
                   MR. KNAUER: -- and January.
     it's only in January the councils may be presented
18
    with some concerns or ask for any issues that
    they're aware of. But, we definitely will be
19
    working through the agencies to contact Native
20
    organizations and identify projects in their areas.
    Now, how those projects are initially identified, I
21
    don't know yet.
                    MS. GARZA: So, for the remainder of
22
    this meeting, it might be helpful for those who are
    going to testify to also suggest possible research;
23
    or their concerns that may end up being possible for
    such projects?
24
                   MR. KNAUER: Certainly. Bearing in
    mind that even under the expansion of the Federal
     jurisdiction, the program in Southeast does not
25
     include existence of fisheries such as herring nor
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1 halibut; and recommendations like that, although we recognize that they are concerned, this is not the

- 2 appropriate venue to pursue those. Those need to be pursued through the Board of Fish, the Alaska
- 3 Department of Fish & Game.

MS. GARZA: As an example, we have

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- 4 one stream where charter boats are sending the charterees up and casting for coho. To me that's
- 5 clearly a Federal issue, and that's nothing that ADF&G will do nothing about; but it's competing with
- 6 Fed Subsistence. Saying that would be likely to be considered for funding.
- 7 MR. KNAUER: That might be a good example of what might be. I can't say for sure.
- 8 But that would be a situation where it would be within the Federal waters.
- 9 MS. GARZA: Thank you, Mr. Chair. MR. THOMAS: When you first started
- on this issue No. 2 and the descriptive policies in place, you placed an emphasis on the term broad;
- 11 what does that imply? His use of broad and my use of broad aren't the same.
- MR. KNAUER: That's because I'm younger.
- MS. GARZA: You've been around us too long, Bill; you're getting feisty.
- MR. THOMAS: Have you ever seen a broad jump?
- A SPEAKER: Watch it.

MR. KNAUER: Mr. Chairman, I don't

- 16 know that there is a specific definition other than the fact that the secretary, the board, the
- 17 secretary's special assistant have all committed to a very large effort, both in number of projects and
- in dollars that would be dedicated to resource monitoring, a significant portion of which would go
- 19 to Native organizations.

MR. THOMAS: So "broad" would reflect

20 activities and involvement rather than regs?

MR. KNAUER: Yes.

- 21 MR. THOMAS: Okay. That helps me in my thinking.
- MS. GARZA: I have one more question, Bill. I've been involved with Fish & Wildlife
- 23 Services on co-management activities with sea otters and sea lion. Initially, one of the biggest
- 24 stumbling blocks that we ran across is that who they would recognize as a tribe -- and sometimes I would
- 25 say they played games with us, but in the end it seemed that whatever the organization was had to sit

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down with a resolution stating that they were, in
fact, the tribal organization for the community.
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- Will that be the same process for this; or can just organizations like Southeast Seiners' Association
- 3 say, "Yes, we would like to do monitoring of this particular project"?
- 4 MR. KNAUER: The monitoring efforts and the contracts, compacts, and cooperative
- 5 agreements will be entered into with any
- organization or entity that can feasibly accomplish
- 6 the goals of resource monitoring, data collection in a quality manner. Whether that is a group of, you
- 7 know, half a dozen individuals that have formed their own little company in Angoon or whether that's
- 8 the University of Alaska-Fairbanks, or the Marine Resource Program, the Southeast Seiners, you know,
- 9 whatever.
- Currently, you know, we have made a real effort to try and identify where there are ongoing projects by various tribal organizations,
- 11 whether it's the recognized tribe, whether it's a regional corporation or whatever. The label that is
- 12 put on those is not of concern to us. It is whether the entity can produce a quality product.
- MR. THOMAS: Dave, did you have your hand up?
- MR. JOHNSON: Just a response to Dolly's question and also for Bill's clarification.
- The question about what would be the kinds of places or priorities for considerations for those places,
- 16 that would be the first place to look at. Two things -- one, about a year ago or two years ago in
- Southeast there was a comprehensive effort to look at sockeye systems across Southeast. That was a
- 18 cooperative effort between the State and the Feds to kind of ask the question of what's the status of
- 19 sockeye stocks in Southeast. A whole list of streams were identified with a different ranking
- 20 system, as to okay, not sure, definitely not okay kind of category.
- 21 The second characterization of where folks might look is most recently the Board of Fish
- 22 has received proposals, about 50 proposals for concerns and issues in Southeast; and of those
- 23 50-plus proposals, about half relate to streams on Prince of Wales; and of those, a number of those are
- 24 sockeye systems. Whether or not we would have jurisdiction in terms of the Feds or not is another
- 25 whole question. But in terms of those systems and the importance of them to rural residents, I think

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it's pretty clear that that would be another place
    where folks would look to to begin asking the
 2
    question, "What data do we need to have about Stream
    X for the Council to consider?"
                   MR. THOMAS:
                                Thank you.
                   MS. PHILLIPS: Mr. Knauer, you're
     saying that funding allocations, there will be a
    significant amount for monitoring?
                   MR. KNAUER:
                                Yes.
                   MS. PHILLIPS: How are you going to
    determine what that significant amount is? Is there
    going to be a certain percentage of the total
    funding?
                    MR. KNAUER: We don't have an exact
 8
    dollar amount, but we anticipate it to be somewhere
     in the neighborhood of 6 to $7 million statewide
    that will go to resource monitoring efforts. Now,
    not all of that will go to contracts or compacts
10
    with Native organizations. Part of that will also
    go to cooperative agreements with the State, but
11
     that is the ballpark that we're looking at out of
    the first 11 million or $10 million.
12
                   MS. PHILLIPS: Do you think that will
    be an annual amount?
13
                   MR. KNAUER: I have no idea.
    like trying to guess what Congress will do.
14
                   MR. CLARK: Yes, guessing what
    Congress will do.
15
                    MR. KNAUER: We have requested
     funding increases over the first five-year gradual
16
     increases; so, we recognize that the management of
    Subsistence fisheries will take quite a bit of
    dollars and that most of it will be dedicated to the
17
    acquisition of information upon which to base good
     decisions.
18
                   MR. THOMAS: Okay.
19
                   MS. WILSON: Mr. Chairman?
                    MR. THOMAS: Okay.
20
                   MS. WILSON: Since we're talking
    about money from the Legislature, I know when we
21
    were under the State system they didn't always give
     the amount that they were supposed to. So, I think
    that might happen under this Federal system too.
2.2
    So, that's got to be thought of. The Legislature
     does not always give the full amount, depending
23
    who's in there voting.
                   MR. KNAUER: That's correct.
24
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fact, Secretary Babbitt and -- what is? -- Deputy Forester Jim Caplan were testifying before Senator

Murkowski's committee yesterday.

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MS. WILSON: I wanted to also ask
     another question. What's the percentage that would
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    be given to the State of Alaska as a contract or a
     compact or cooperative agreement money or to the
     tribal entities?
                    MR. THOMAS: You didn't have a
     schedule for that one, did you?
                   MR. KNAUER: Well, if you figure that
    we're talking that first allocation is $10 million
    and we're talking somewhere between 6 million and 7
    million, you're talking roughly 60 to 70 percent of
    the initial funding. Now, how it breaks out, I
    don't know; but 60 to 70 percent we anticipate going
     towards resource monitoring.
 8
                    MR. THOMAS: We should be able to buy
    Alaska back for that.
 9
                    (Laughter.)
                   MR. THOMAS:
                                 Thank you.
10
                    Does that take us down to issue
    No. 3?
11
                   MR. KNAUER: The next issue that I'd
    like to talk about is Federal/State cooperative
12
    management. Just as with managing wildlife, an
    effective fisheries Subsistence program will require
13
    close relationships with the Department of Fish &
    Game. This is necessary because the State will
     continue to have management authority with fisheries
14
     throughout the state, particularly in the area of
15
    sport fish, commercial fish, personal use fish, most
    marine fisheries, and Subsistence fisheries that are
16
    not on the Federal lands and waters.
                   With mixed State/Federal jurisdiction
17
    on many areas, close cooperation and coordination of
    management activities between State and Federal
    managers is extremely important. Thus far, three
18
    meetings have taken place since September of 1998
19
    between the chairs of the Alaska Board of Game &
    Fish, the Commissioner and deputy commissioner of
20
    the Alaska Department of Fish & Game, and the
    Federal Subsistence Board. In the most recent
    meeting on June 28th, Regional Advisory Council
21
    chairs Dan O'Hara and Willie Goodwin were also
    present. These meetings resulted in a mutual
2.2
    understanding of similarities and differences in our
23
    positions. For example, both State and Federal
    managers placed conservation of the resource as the
    first priority. Among other users, both State and
24
    Federal managers see Subsistence needs as having
25
    priority over other uses of the resources.
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However, separating rural from

1 nonrural users is where we cannot find resolution with the State. And the State cannot differentiate

- 2 among their residents. Moreover, the Board and councils want to maintain their existing
- 3 relationships; whereas, the State must continue to work with advisory committees who represent a
- 4 broader constituency. Thus, we will continue to have separate regulatory processes for both wildlife
- 5 and fisheries for the State.

Nevertheless, even though there will

- 6 be a separate process, we must have a high level of coordination and cooperation between the State and
- 7 Federal for the fisheries programs to be successful.
- We have recently established a work group made up of State and Federal staff to begin
- 9 defining how the two programs will coordinate. The topics that they are currently looking at include
- how information will be shared and managed; how fisheries management planning will be coordinated;
- 11 how we will coordinate pre-season, in-season, and post-season activities; how to coordinate our
- 12 respective regulatory processes; and how to strengthen the interaction of the Regional Advisory
- 13 Councils and the local advisory committees.

Our immediate objective is to have a

- 14 draft agreement ready for the Regional Council review and comment both at the January orientation
- 15 session of the Regional Councils, which was originally scheduled for November, and the winter
- 16 Regional Council meetings. Our goal is to have an agreement with the State in place during the first
- 17 year of the fisheries program.

Are there any questions on that

18 aspect?

MS. GARZA: Vicki?

- 19 MS. LeCORNU: I read in our book under "desired outcomes," the first one is
- development of cooperative which you've just explained; but I see that it goes on to say: And
- 21 management objectives of the respective programs with minimal interagency conflict and disruption of
- 22 established fisheries.

Now, to me, that says that that

- 23 doesn't have the desired outcome of Subsistence but to protect the status quo. I don't understand.
- MR. KNAUER: We recognize that there are numerous fisheries occurring out there right
- 25 now. We don't want to go in with our lack of knowledge and disrupt everything when there are

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certain aspects of it that may not be broken or
certain areas where there is full concurrence by all
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- 2 users. Right now, we don't know enough in that regard. We're not saying the existing Subsistence
- 3 regulations the State has are good or bad. We just recognize that they are, and that's essentially what
- 4 happened when we started with wildlife. For the first year, we adopted the existing State
- 5 Subsistence wildlife regulations; and then we let the Subsistence users come to us, come to the
- 6 Regional Councils and say: We disagree with this particular regulation. We think it should be
- 7 different. And these Regional Councils listened to their constituents and made proposals themselves,
- 8 and the board made numerous changes. We anticipate the fisheries situation working the same way.
- 9 MS. LeCORNU: Well, I have to comment that from hearing all the testimony today that I was 10 really happy to hear people of Angoon stand up and
- really happy to hear people of Angoon stand up and say that they don't believe and approve of our
- 11 regulations as such because they have no concept of the need or the uses; and that, to me, is where we
- 12 should be. That should be the desired outcome, not to manage for disruption of somebody else's
- 13 fishery. I heard the suggestion this morning that we should be regulating those people and not
- ourselves; because, as such, we're regulating ourselves out of any fisheries. So, to me, if
- there's somebody out there that's Subsistence fishing and getting put in jail, they're the ones

16 that are getting disrupted.

Thank you.

- 17 MS. GARZA: I guess one of the concerns is -- in reading these documents is that
- 18 we're still doing the same thing of assuming that the State is going to, like, turn on the light bulb
- and figure out that they screwed up; and after six sessions they're finally going to fix it, and we're
- 20 basically holding their hand until that point. That's what I still read in this document. Even
- 21 though we've made it through Katie John is that we're being far too accommodating; and by doing
- 22 that, by going into this being accommodating, the State legislators will be less likely to say,
- 23 "Okay. I really got to get my ass in gear and get something changed here"; because it's going to look
- 24 too easy. Although we have heard resounding at this Council that they like Federal management, that is
- not the case statewide; there are many regions that would like to see State management back in place;

but by accommodating them, but being almost afraid of them, we're not giving them any impetus to

- 2 change. That's what I see in here; that's what I see as a concern. They've already said they're not
- 3 going to do anything on the Area M. They're not going to do anything on the Yukon. Why does the
- 4 State have to do anything? They're not giving them, "You got to fix this, or you're going to lose it."
- 5 That's what I see as a concern when I read this document this morning.
- 6 I'll give it back to you, Bill.
 MR. THOMAS: I'm going to take it
- 7 back. Council members coming out of the chairs.

 MR. KNAUER: One thing I did not
- 8 address here is a question that Dolly asked earlier and that related to funding back to the State. Any
- 9 funding that goes to the State will be associated with a cooperative agreement or a contract that
- 10 specifically identifies performance and projects.

 It would not be blanket funding. There are certain
- cases where some of that funding might go to provide for increased local advisory committee activity and
- 12 relations with the Regional Council. That was part of a cooperative agreement we had with the State
- 13 last year where in two areas the local advisory committees were funded for additional days or
- 14 additional meetings, and then their chairs were funded for travel to the Regional Council meetings
- so they could specifically address Federal Subsistence proposals. We wanted to see how that
- worked; and so -- but, here again, that was
 specifically identified in the cooperative agreement
- 17 that this was a specified, desired result. It was not an, "Okay. Here's a blank check. Use it
- 18 however you want."
 - MR. THOMAS: Where is that, the blank
- 19 check?
- Okay. Does that bring us down, then,
- 20 to Issue 5?
- MR. KNAUER: Issue 5.
- 21 MR. KNAUER: Yes, Regional Advisory Council structures.
- We're not going to necessarily talk about every single one.
- 23 A couple of years ago we surveyed the Councils on the -- their perceived need to
- 24 restructure the Council system in response to the common fishery issues. At that time, it was only
- 25 the Councils along the Yukon and Kuskokwim Rivers that indicated the need for further discussion. The

boundaries of the Regional Advisory Councils overlay a common river drainage, that of the Yukon. The

- 2 eastern, western and Yukon/Kuskokwim regions overlay the Yukon River; and the western, interior, and
- 3 interior Kuskokwim Rivers overlay the Kuskokwim drainage. We're working with those Councils to
- 4 conduct coordination between the Councils. We asked them specifically for their recommendations on how
- 5 they would like to work to achieve the best communications and the -- the best cooperation.
- 6 These are separate topics in those respective meetings, and this -- this is just provided for your
- 7 information to know that we have gone out to those councils and asked them how they would like to

8 operate.

- MR. THOMAS: Have they responded?

 MR. KNAUER: They have. I am not sure exactly what. I do know that the
- recommendations are not consistent among all of the Councils; but we think that they're -- you know,
- 11 that they will be very close in what they want. I think initially they're going to designate a couple
- 12 of people from each council to sort of work together on particular issues.
- 13 MR. THOMAS: I appreciate that information.
- MS. GARZA: This issue will impact or can impact Yakutat/Cordova just because of Area 5A
- 15 or 5C. So it might be something that we keep abreast of.
- MR. KNAUER: Extraterritorial jurisdiction.
- 17 Since 1995, the regulations have been acknowledging the secretary's authority to extend
- 18 jurisdiction beyond Federal lands and waters.
 necessary, to protect Subsistence fishing and
- 19 hunting that occurs within Federal jurisdiction.

 That's very important, within Federal jurisdiction.
- 20 We recognize that the management of migratory species such as salmon may require adjustments in
- 21 allocation downstream beyond the Federal jurisdiction to protect Subsistence uses. This
- authority, however, has not been delegated to the Federal Subsistence Board. We further recognize
- 23 that the public needs to know how this will work. Recently we've prepared draft procedures for
- 24 handling petitions requesting some extensions of jurisdiction for the secretary's review. It's
- 25 important to note that these powers of extraterritorial jurisdiction have seldom been

1 applied by the secretaries. If there are extreme circumstances in which a fisheries resource is being

- 2 depleted outside a Federal area to such an extent as to cause a failure in Subsistence harvest within a
- Federal area, the secretaries can extend jurisdiction to provide a remedy. This process will
- 4 not follow the annual -- the normal annual regulatory process. Serious petitions for extension
- of Federal jurisdiction will involve consultations with the State of Alaska and/or other fisheries
- 6 authorities, such as the National Marine Fisheries Service, as well as analysis of the best available
- 7 scientific information. We will advise the Regional Councils when these procedures become final and
- 8 available. Each of you currently have been provided a copy of the proposed procedures.
- 9 MS. GARZA: Where are they?
 MR. KNAUER: I think they were part
- of the packet that was sent to you, and they may be on the table back there.
- MS. LeCORNU: So, who did you say it was with? I'm sorry. The -- consultation with the
- 12 State of Alaska --
 - MR. KNAUER: National Marine
- 13 Fisheries Service, among others. That's just some examples.
- We do not anticipate this to be a fast process; and in all of the other situations
- where it's occurred, it has involved litigation that has normally gone all the way to the Supreme Court.
- MS. LeCORNU: Is that Katie John?
 MR. KNAUER: No, no -- the two most
- 17 common examples that I'm familiar with are one called Kleppe, K-l-e-p-p-e, v. New Mexico, and in
- 18 that particular case the Bureau of Land Management observed authority off of Federal land to protect
- 19 burros and horses; and that went all the way to the Supreme Court.
- MR. THOMAS: What's the difference?
 MR. CLARK: Between burros and
- 21 horses?
- MR. KNAUER: The other one was one --
- and I don't remember the exact citation -- but it was in the boundary waters canoe area; and, again,
- 23 it went all the way to the Supreme Court; but there have only been about half a dozen times that this
- 24 has occurred over the last century. So, it was a very high threshold. It is a very significant
- 25 decision that the secretary has to make.
 - MS. LeCORNU: The secretary's never

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had a situation like this either, such a major issue
     for so many people. It's not burros and horses
 2
    anymore.
                   MS. GARZA: I guess the warning would
    be that there are many communities who are looking
    at this and feel that -- I mean, we've talked about
    this before. I mean, fisheries is 95 percent of
    Subsistence in most of Alaska; and even though we've
    moved on to Katie John, we're still hardly touching
    fisheries with Federal management; and there are
    communities that are very concerned that this State
     is not doing what they need to do; so, there will be
    a flood of petitions; and even if it is a slow
    process, we've been talking about Subsistence since
    1971.
                    MR. KNAUER: We must remember, in
     this case the secretary would not extend his
 9
     authority to allow Subsistence harvest on those
10
    other waters. It would be to protect a Subsistence
     activity that has failed on waters that are already
11
    within the Federal jurisdiction.
                   MS. LeCORNU: Such as the Yukon?
                   MR. KNAUER: I don't know.
12
                   MR. THOMAS: Parts of the Yukon?
13
                   MR. KNAUER: Possibly.
                   MS. LAUBENSTEIN: The
     extraterritorial paper isn't in the book. You need
14
     to pick it up in the back. It's not that one. It
15
     says "draft" across the top.
                   MR. THOMAS: That's too
16
     controversial, you all. Let's move on --
                   MR. KNAUER: To customary trade.
17
                   MR. THOMAS: Customary trade.
                   MR. KNAUER: The definition of
     Subsistence uses in Title VIII includes customary
18
     trade as a legitimate Subsistence practice. In
     regulation, customary trade includes the sale of
19
    Subsistence-taken fish as long as it does not
20
     constitute a significant commercial enterprise.
                    This permissive customary trade
    regulation is designed to permit the practice of
21
     selling small quantities of fish and their parts but
22
    to keep the practice separate from commercial
    sales. We recognize that there may be a need to
23
    have additional regulations to further define
    customary trade practices on a regional basis to
24
    ensure this separation and prevent abuse of the
    regulation. This fall we are initiating a process
     to identify those customary trade practices in each
25
    region in consultation with the councils. This is
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the subject of what would be another agenda item for
this meeting. And we -- at that time I'm going into
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- 2 some of the further information that we've developed and what we hope to ask of the Regional Councils.
- 3 MR. THOMAS: How could you -- how could you -- what is your question, not to do
- 4 something with the regulation, not to -- could you read that part again?
- 5 MR. KNAUER: We recognize that there may be need --
- 6 MR. THOMAS: Without abusing the regulation? How can they abuse the regulation without violating it?
- MR. KNAUER: If the regulations are
- 8 very confusing, not very clear, very nebulous, individuals could come in and say, "Well, it's my
- 9 Subsistence practice to take everything in this area and sell it"; and if there is not a mechanism to
- prohibit that, then the resource and the Subsistence users will suffer. To us that would be an abuse of the system.
- MR. THOMAS: Then I think instead of
- 12 having the Council define C & Ts, we should have them refine the language in such regulations.
- MR. KNAUER: That's what we're -- we're hoping to do is to have the Councils tell us
- what is customary trade in their region, whether it's a practice, whether it's a level of harvest,
- 15 whether it's a dollar amount. We want the Regional Councils --
- MR. THOMAS: What's the difference between practice and level of harvest?
- 17 MR. KNAUER: Some councils have told us thus far that there are certain activities that
- 18 are very customary that just by their nature and manner don't or can't accommodate a large volume or
- 19 a large dollar amount. There are other things that maybe would be better defined -- a council might
- 20 prefer to define it by a poundage or numbers that could be taken or the dollar value that could be
- 21 placed on it. We're going to let the Councils make the recommendation for the region.
- MR. THOMAS: That's probably where we'll come up with some differences in regions.
- MS. LeCORNU: I have some comments on that. I think they're going to have some
- differences in towns because the word "significant" applies to that person. It's significant to me that
- I can make a living off of it; it might not be significant to you that I might be able to make a

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livelihood. So, that is a term of art. You know,
     it becomes very personal; and for you to speak about
    abuse when we consider that significant, to be our
    livelihood. To whom is it significant? That has
    everything to do with it. That's going to be a
    question.
                   MR. THOMAS: Anybody else or a
     significant other?
 5
                   Dolly?
                   MS. GARZA: Just as an example, Sitka
    ANB did struggle with that with herring spawn on
    kelp and did make a recommendation to the board on
    fish. I think for some reason it was not able to be
    adopted. I can't remember the legalese of it, but
     it was something that they were willing to do; and
    that was done at Herman Kitka's house. We met for
    two months to come up with what is -- what can
    someone trade for cash, and the concern was because
10
    it was a northern limit of macrocystics we wanted to
    make sure that other members of the community had
11
    ability to harvest herring spawn on kelp for their
    uses and that it didn't all go out with customary
12
    trade and barter. Those are the things we have to
    wrestle with, but I think it could be done.
13
                   MR. THOMAS: Okay.
                   MR. KNAUER: The fisheries regulatory
    process. The current fisheries regulations that we
14
    have in place will cover the year 2000 fishing
15
    season. We will be starting a new fisheries
    regulatory process for the year 2001 fishing season
16
    later this winter. This process will be similar to
    the wildlife process. However, the fisheries
    process will begin with the winter Council meetings
17
     in February and March. At that time, we'll be
     requesting changes in the regulations for the year
18
    2001. In other words, that will be the proposal
    period for the year 2001. Proposals for those
19
    regulatory changes will be evaluated by staff and
    presented for -- to the councils for review and
20
    their recommendations during the fall meetings next
21
    year.
                    In other words, you'll be doing in
22
    the fall for fish what you normally do in the winter
     for wildlife. You'll be looking at the proposals,
23
    hearing the staff analyses, public recommendations,
    and deliberating on those.
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We anticipate that the Board will deliberate and make decisions, then, on each of

25 those proposals in December, 2001, with the changes becoming effective March, 2001 for the 2001 fishing

1 season.

There is a handout displaying the new

92

- 2 schedule at the table. It's a yellow handout. We'll possibly be working with this schedule for the
- next two years, and then we'll ask the Councils if they see any need for modification in that

4 schedule.

As I previously mentioned,

- 5 coordinating the Federal and State regulatory processes is also a subject for the State/Federal
- 6 work group. This might result in our consideration of some modifications also. I understand the State
- 7 currently opens its proposals for fisheries in early January and closes them in -- in early January and
- 8 closes in April. There is some similarities in opening in January and closing in March. So there
- 9 may be some adjustment there.

Are there any questions on that

10 topic?

MS. LeCORNU: Can we see these maps

- 11 and things? I mean, do you have them on hand? The map? Federal water.
- MR. KNAUER: I don't have any with me. That's the --
- MR. CLARK: We have a copy of the big map, I believe.
- MR. KNAUER: I think we've got a copy of the big map. Those are the placemat-size maps
- 15 that we've passed out before.

MS. LAUBENSTEIN: They have them --

- MR. KNAUER: No. It's the fisheries map. We'll put up --
- $\ensuremath{\mathsf{17}}$ MS. LAUBENSTEIN: Those were out on the table too.
- MR. KNAUER: Yeah, those maps.
 MR. THOMAS: Okay. I think we're
- 19 down to Issue 9.

MR. KNAUER: Fisheries regulations.

- 20 I guess the main question is after October 1 what change will we see in each region, and how will the
- 21 Federal regulations be different from existing State Subsistence fishing regulations for this first
- 22 year?

In Southeast the two major changes in

- 23 Southeast are for Subsistence harvest on Federal waters; rod and reel is a bona fide method. That's
- 24 a major change from the State regulation.

The second one is a recommendation

25 directly coming from this Council, and that was a change in the particular fin that was to be removed

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for identification of Subsistence-taken salmon; and
     this Council recommended that because of the drying
    practices, the removal of the fin that the State had
     identified caused problems in drying.
                   MR. THOMAS: The caudal fin.
 3
    couldn't find it for one thing.
                    MS. GARZA: The dorsal fin. We don't
    want the dorsal off. When they do it newspaper
    style, it keeps the fish in place.
 5
                   MR. KNAUER: So, those are the
    major --
                   MS. GARZA: We want tails too.
 7
                   MR. THOMAS: The caudal fin is the
            That's how we carry them, hang them.
 8
                   MR. KNAUER: Those were the changes
     from the existing State Subsistence regulations in
    Southeast.
                    MS. BRASE:
                                What fin is being cut off
10
    now?
                   MS. GARZA:
                                None.
                                       We'll give up the
11
    pectorals.
                    The issue was we use the back fin
12
    when cutting fish.
                    MR. KNAUER: Now the regulations say
13
    you shall immediately remove the pelvic fins of all
     salmon.
                    MS. GARZA:
                               That's okay. We can live
14
    with that.
15
                   MR. THOMAS: The hips?
                    (Laughter.)
16
                    MS. GARZA: The hip fins for Bill.
                   MR. KNAUER: Mr. Chairman, that is
    the extent of the briefing that I have right now.
17
    We will be talking about recognizing customary trade
    practices somewhere else on your agenda.
18
                   MR. THOMAS: Good. Is that enough
19
     time on the hot seat for Bill now?
                    Dolly?
20
                   MS. GARZA: One of the changes I
    didn't see that I'm really, really disappointed in
    and I had hoped for change is just the licensing
21
    process, you know; because Subsistence people are so
22
    tired of being counted in with recreational. Every
    time they get up and say, "We have 40,000
    recreational fishermen in the State, and they all
23
    support State management," if there's any way that
    we can change that pink form that there's another
24
    punch that says Subsistence, it would make a world
    of difference. I guess what I see, Bill, is that
25
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this is -- this is being addressed as an interim

1 measure. Basically, the Federal Government is still changing it as little as possible; so when we give

- 2 it back to the State it won't be too difficult for them to pick it back up. What I would like to see
- as a Native person and as a Subsistence user is that we fix a couple of the things that are broken along
- 4 the way, and one of them is that license.

MR. KNAUER: Well, as far as fishing

- 5 goes, there is no license required to take fish or shellfish.
- MS. STEVENS: What?

MS. GARZA: So, when we dip net for

- 7 sockeye -- if we follow State regs, I can only go out and get ten sockeye a day.
- 8 MR. KNAUER: There may be some harvest-level permits required. You do not have to
- 9 purchase the State sport fishing license to participate in the Federal Subsistence fishing,
- 10 shell fishing program. To hunt or trap you do need a State resident hunting license or a resident
- 11 trapping license.
 - MR. SORUM: Who wants to go first?
- MS. GARZA: I'm still thinking. You

go, Alan.

- MR. KNAUER: Of course, Alan, you must be a rural resident.
- MR. SORUM: I just want to see who wants to get the first tick at ADF&G.
- MR. THOMAS: You guys are being just too harsh.
 - MS. WILSON: Mr. Chairman?
 - MR. THOMAS: Marilyn?
- MS. WILSON: I wanted to ask, once we get the permit, does it have to go through the
- 18 State -- State Fish & Game like how many fish that a person gets?
- MS. WILSON: Where do the tribal entities come in?
- 20 MS. WILSON: How do we get involved as tribes in this system?
- MR. KNAUER: Well, there are numerous cases where there is no reporting for particular
- activities; and/or the reporting to the State on existing permits may be very low, and there may be
- 23 situations like that where the tribe gets involved to help collect the information.
- MS. GARZA: Or even to issue the permits. I mean, as an example, we have someone
- from Juneau coming over to give Angoon permits; and all of the Prince of Wales people have to figure out

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how to get ahold of people in Ketchikan. In Sitka
    we have to get permits on herring spawning on kelp
    and sockeye; and sockeye start running Friday
    afternoon at 5:00, where Fish & Game closes 4:30 on
    Friday. I can contact a tribal person to go give me
     a permit, but I can't do that --
                   MR. KNAUER: I knew deer and moose
    could read the clock, but I didn't know that fish
 5
     did.
                   MS. GARZA: That would be a real
    positive change. If we could allow -- those permits
    are basically reporting system permits. I mean,
    they don't require money exchanges; they don't
    require any significant capability on the person who
     issues the permit -- no insult meant to you.
                   MS. BRASE: None taken.
 9
                   MS. GARZA: But they should be issued
     on a broader basis; and if the IRAs are the most
10
     logical because there's one in every village, then
     that would be the logical place to go.
11
                   MR. KNAUER: That might very well be
     an opportunity.
12
                   MS. LeCORNU: We in Hydaburg don't
    have the opportunity to apply in Hydaburg either.
13
    We have to go to Craig. We don't want to have to do
     that.
                    MS. BRASE: Just to comment, we are
14
     looking at putting the permits on line. I don't
15
    know if that's going to make a difference.
                   MS. LeCORNU: No, who has Internet
16
     access?
                   MS. BRASE:
                               The libraries.
17
                   MS. GARZA: The libraries are open
     four hours a week.
                   MS. BRASE:
                               It's just an idea that
18
    we're knocking around.
19
                   MS. PHILLIPS: Mr. Knauer, could we
    get a copy of your summary? I know it will be in
20
    the transcripts, but it's going to be a whole bunch
    of different places in the transcript.
                    MR. KNAUER: I can arrange for that.
21
                   MS. GARZA: That would be great.
22
                   MR. THOMAS: You're too easy.
                   MR. KNAUER: Mr. Chairman, you've
    mentioned you have unique fish down here. Do you
23
    know how you catch unique fish?
                    You "neek" up on it.
24
                    (Laughter.)
25
                   MS. LAUBENSTEIN: This planning
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document -- it was up here -- that basically

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outlines Bill's presentation, it summarizes
     everything for each of those issues, what he went
 2
    over.
                    MR. THOMAS: So there.
 3
                    MS. PHILLIPS: I want both.
                    MR. THOMAS: You "neek" up on them.
                    (Laughter.)
                    MR. KNAUER: You know how you catch a
     tame fish?
 5
                    Tame way.
                    (Laughter.)
                    MR. THOMAS: Okay. Action,
 7
    recommendation needed. Who's got a question?
                    Cal.
                    MR. CASIPIT: I have a question.
 8
    When we were going through the issues, somehow issue
 9
    No. 8, training/education needs, got missed. I
     just -- maybe it's because I'm on the committee
10
    that's putting on all this; but there is a draft
     agenda back on the table that we would love to have
11
     the Council's input on, whether we're hitting it
    right and meeting your needs for providing the
12
    training that we're providing for -- we have Vanna
    White over here.
13
                    MS. LAUBENSTEIN: I gave one to
     everybody on the table, so it's up here. Everyone
     else, it's on the back table, the pink one.
14
                    MR. THOMAS: Now we're catching the
15
    same fish.
                    MS. LAUBENSTEIN: I've got more if we
16
    get low out there.
                   MR. THOMAS: Okay. Order in the
17
    court. Order in the court.
                   Are we ready to deal with -- with
     other regions? That's just for information; 5, we
18
     don't touch that.
19
                    7, customary trade, identify
     specific -- past practices, that doesn't need to be
20
    done tonight, does it?
                    MR. KNAUER: I knew I shouldn't have
    given you those jokes until I was done for good.
21
                    MR. THOMAS: You might be.
22
                    (Laughter.)
                    MR. KNAUER: Mr. Chairman, the issue
23
    of customary trade, what we would like to do at this
    meeting is open the discussion of customary trade
    both at this meeting and for you to go back as
24
     individual Council members and talk with your
    constituents and acquaintances throughout the region
25
    as to what they and you as a Council believe would
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be the appropriate definition of customary trade for this region. The Federal Subsistence Board is ready

- 2 to put in place recommendations that are different for different regions, and they recognize that there
- 3 could be significant differences between regions. They also -- the Federal regulations recognize the
- 4 importance of customary trade and barter to rural Alaskan Subsistence economies. Right now, these
- 5 regulations are permissive with regard to customary trade, defining it as the cash sale of fish and
- 6 wildlife resources regulated in this part, not otherwise prohibited by Federal law or regulation to
- support personal and family needs, and does not include trade which constitutes a significant
- 8 commercial enterprise.

However, neither the legislative

97

- 9 history of ANILCA nor the regulations themselves define significant commercial enterprise or an
- 10 allowable level of customary trade. Additionally, those individuals that have been working on the plan
- 11 realize the potential for regional differences in the meeting of terms used and associated with this
- 12 issue.

So, the goal is for the -- to

- have the Regional Councils themselves make recommendations at the winter meeting. We're not
- 14 expecting you to make a recommendation now, but to make a recommendation at the winter meeting either
- to define the customary trade practices or levels for your region or identify a process that could be

16 used in your region to identify them.

Beginning with these series of

- 17 meetings, we're gathering information from the Councils and from residents for any areas of
- 18 concern; and following this round the historic and contemporary information on the exchange of
- 19 Subsistence-caught fish and shellfish will be sought through contacts of the Subsistence division of the
- 20 Alaska Department of Fish & Game and other organizations around the state. Then at the winter
- 21 2000 Council meetings, a progress report from our staff to you will be made; and your advice will be
- 22 sought on the need for further field interviewing. By the fall 2000 Council meetings, Council -- we
- 23 will provide your Council with a draft report describing what we have found out based on the
- 24 information we've collected and the recommendations from you folks as to what the Regional Council --
- 25 what the regional customary trade practices for review should be.

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At that time, further suggestions will be asked for how should we address concerns that protect customary trade practices and prevent abuse.

The Board wants the Council?
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Recommendations on what the policies should be, what regulations should be developed, or whether customary trade practices need to be recognized with

- 5 region-specific regulations. So, specifically right now we are -- we need you as Council members to keep
- in mind a need that we have to be able to recognize the customary trade practices amongst Subsistence users as well as to protect the resource and avoid
- 7 users as well as to protect the resource and avoid abuse.
- The group that was working on this identified some terms which may or may not be right
- 9 or appropriate. Your recommendation on those is requested also. They identify the terms barter,
- barter trade, tradesman, customary trade, and commercial fishing.
- MR. THOMAS: Did they define them in your publication?
- 12 MR. KNAUER: There is a definition. It's the last page before Tab E; and right now, what
- we will also do, you know, we're asking you: Are these terms necessary, all of them necessary?
- MR. THOMAS: Before we answer that, Vicki's got a question.
- MS. LeCORNU: Yeah, I have a question. You know, you keep saying we're going to
- define it for the region. I expressed my concerns earlier that, even within the region, we might not
- 17 all agree. We can't use that to undermine any community; and so I would change that to say not
- defining, but interpreting what those customary uses and practices were. That's how I'd do it.
- MR. KNAUER: Okay. That's reasonable.
- 20 MR. THOMAS: One thing I offered on a couple of occasions is for those teams that are on
- these different assignments, don't adopt language that can't be used universally. If it means one
- thing in Bering Straits, it should mean the same thing down here; and, you know, we've got a long
- history of problems with that. We're almost in the year 2000. We need to show some -- some progress.
- 24 We need to show some -- some technical advances in how we do things, you know. We've got to start
- 25 seeing if practical approaches will work one time. See? And we always stumble over language. We need

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1 to stop doing that. If we're going to stumble over language, let's use traditional language in each
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- 2 year. We use Tlingit up there. We use Yup'ik up north, Aleut on the Chain. You know, it wouldn't be
- 3 more cumbersome. I wish you would take that back. I have submitted it a couple of times to the staff
- 4 committee; and, apparently, they're not paying any attention to it.
- 5 MR. KNAUER: Somewhat along that line, Mr. Chairman, I can report that a number of
- 6 Councils have indicated that they believe that the terms barter, customary trade, and commercial
- 7 fishing would be the only ones of this list that would be appropriate, that the term barter, trade,
- 8 and tradesman are artifacts that are unnecessary.

MR. THOMAS: We'll have time to

9 deliberate that --

MS. GARZA: Say that again, customary

10 trade, commercial trade, and barter?

MR. KNAUER: Are the only ones in

- 11 this list that are appropriate, that some of the Regional Councils have felt that the other two were
- 12 merely artifacts of bureaucracy.

MS. LeCORNU: This looks like to me

- 13 bureaucracy. My definition is according -- or depending on custom, usual, or habitual for
- 14 established custom by law. Law defined by law, established continued practices. That's different
- 15 from this. That's from the dictionary.

MR. THOMAS: Holy moly. Thank you.

- MR. NIELSON: The language we talked about, customary, traditional trade, barter itself,
- 17 will the agencies or the Regional Councils recognizing our significant -- that we have one?
- MR. THOMAS: We'll recognize anything you submit us, and we'll get anybody else to
- 19 recognize it; because we're not the last word in the process.
- 20 MR. NIELSON: If we ever got busted, we could introduce our stacks of documents from our
- 21 previous court victories with seal as evidence -- seal as evidence.
- 22 MR. THOMAS: If there is 15 victories, I want to say --
- MR. NIELSON: Jackson v. U.S. Government, hearing aids, the terminology was
- 24 changed from hearing aids to Subsistence foods.

MR. THOMAS: Don't get busted just to

25 give us something to do.

MS. GARZA: Two points before the end

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of the day. I've got a get-well card for Herman
    Kitka; so if you would care to sign it, then we will
    send it back to Ray -- through Ray, or actually
    through Nels; and we're also working through a
    resolution for Herman. Fred, could I have you read
     that now?
                    MR. CLARK: Sure.
                    Whereas Herman Kitka has served --
    I'm not at the top of the document.
 5
                   MS. GARZA: I told him to make it
    long.
                   MR. CLARK: Whereas Herman Kitka has
     served on the Southeast Alaska Federal Subsistence
    Regional Advisory Council since the Council's
    beginning in 1990; and whereas Herman Kitka has
    served as the Council's backbone and conscience; and
    whereas Herman Kitka through his local knowledge has
    helped to protect customary and traditional uses by
10
    many Southeast Alaska communities; and whereas
    Herman Kitka championed the Sitka rural protection;
11
    and whereas Herman Kitka sued to protect Subsistence
    rights for king and coho salmon; and whereas Herman
12
    Kitka has served as a great leader for all peoples
    by his actions; and whereas Herman Kitka is
13
    appreciated by everyone for his work in preserving
    Alaska Native cultures and Subsistence lifestyle;
    and whereas Herman Kitka serves as a traditional
14
     clan leader; and whereas, Herman Kitka, a hunter and
15
     fisherman, actively harvests fish and game resources
     for the benefit of family and community; therefore,
16
    be it resolved that the Southeast Alaska Federal
    Subsistence Regional Advisory Council honors Herman
    for his untiring commitment to protect our customary
17
    and traditional uses; be it further resolved that
    Herman Kitka be recognized as a lifetime honorary
18
    member of the Southeast Alaska Federal Subsistence
19
    Regional Advisory Council.
                   MR. THOMAS: Member emeritus.
20
                   MR. CLARK: Member in absentia.
     it could be as honorary advisor to the council.
                    MR. THOMAS: Have a memorial, cover
21
    everything.
22
                    That's a good resolution.
                   MR. CLARK: It's available --
23
                   MS. GARZA: Mr. Chairman, I would
    move that we adopt the resolution as to be
24
    amended -- as to be cleaned up.
                   MR. CLARK: In concept.
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MS. LeCORNU: I'll second it. I'll

25

second it.

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MR. THOMAS: I'm -- got to rule it in
    order first.
 2.
                   MR. THOMAS:
                                State your motion
    again.
                   MS. GARZA: I would move that we
 3
     adopt Resolution 9901.
                   MR. THOMAS: We can adopt it now, and
    we can amend it later. Moved and seconded.
    motion and the second. Any further discussion?
 5
                   MS. WILSON: Question.
 6
                   MR. THOMAS: Question has been
    called. All those in favor, say "aye."
 7
                    COUNCIL MEMBERS: Aye.
                    MR. THOMAS: Opposed say "nay."
                    Okay. We all realize that's not in
 8
     its final form, and we'll bring it up again another
 9
    time in our meeting to fine-tune it.
                   MS. GARZA: As long as it's
10
     tomorrow.
                    MR. THOMAS: I've got to get Dolly's
11
    nod here.
                   We've passed Tab D. It looks like
12
    you were just coming up on Tab D. We'll go to
     dinner. It's a -- mention your name and spell it
13
    for the reporter.
                   MS. OWEN: My name is Dorothy,
    D-o-r-o-t-h-y, O-w-e-n. I'm a representative from
14
    Douglas Indian Association; and all I have is just a
15
    few comments, questions, in Tab D.
                    Page 16, Task 2: Customary -- page
16
     4, Task 2, Federal organization, staff, structure
     staffing and budget. We would like to have notice
17
    of local hiring opportunities.
                    Page 6, Task 1: Management with
     travel in Native organizations. Question: Are
18
     these efforts identified now?
19
                    Task 3: We have a study on the Taku
    River; and if this has any interest to -- is this of
20
     interest for the team to identify?
                    Page 9, Task 2B: Federal/State
     cooperative management strategy, we would like to
21
     see the listed information gaps.
22
                    Task 2D: We would like to see the
    priority area selected for the year.
23
                   Task 3: We would like to see any
    workshop recommendations that have been made.
24
                   Task 5: We would like the approved
    process explained here and would like to know how to
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Page 16, Task 2: Customary trade,

make recommendations.

1 the Douglas Indian Association would like to have transboundary rivers in the potential areas of

2 concern for customary and trade.

Page 17, Task 2: Training, education

102

needs and options, we would like to have notification of any workshops on fisheries

4 management.

Page 18, Task 5: If this overview

- 5 goes beyond the present meeting, we would like to be notified.
- Page 21, Task 5: Data management, we would like to suggest that the data considerations
- 7 discussed by the Forest Service in the December, 1998 workshop in Juneau be included when developing
- 8 standards and protocol for information collection and storage.
- 9 Page 23, Task 4: Public outreach; we would like the list of communications products that
- 10 are available; and we would like to examine some of -- some for the use in our annual general meeting
- of the Douglas Indian Association November 9th, 1999.
- 12 Thank you.

MR. THOMAS: What is the last one

13 again?

MS. OWEN: We just wanted to -- the

- 14 list of the communication products that are available.
- Douglas Association is having a meeting on the 9th, and we would like you to

16 communicate this information to us.

MR. THOMAS: We'll see if we can

17 comply with that.

MS. GARZA: Dorothy, can you make a

- 18 couple of copies of that? I think there's some agency people that could probably address those
- 19 specifically; and if you'd hand that -- those questions to them, I think that they could get to it
- 20 a lot quicker than going through our process.

MS. OWEN: Okay.

- 21 MR. THOMAS: I have a question for the two people that volunteered to help with the
- 22 proposals and explaining proposal development.

MS. GARZA: I haven't seen any

- 23 cockles yet.
- MR. THOMAS: Dolly and Fred.
- MR. CLARK: We want to see cockles first.
- MS. PHILLIPS: In the dark, smoked.
 MR. THOMAS: Fred and Dolly, then.

1	I think the community of Angoon would
_	really appreciate it if you took time and worked
2	through one or maybe a couple of proposals with
	them. They're not that cumbersome, and I think
3	they've pretty much got their wishes in place; and
	for them to be able to see it in the proposal form
4	and explain to them how the proposal will go through the system, I think it goes a long ways for us to
5	deserve the hospitality we had yesterday. MR. CLARK: You are citing a proposal
6	subcommittee to work with the community.
_	MR. THOMAS: It doesn't have to be
7	tonight; it could be 4:00 in the morning. You could spend ten minutes on it. I think that would be
8	great.
	We're recessing until 9:00 o'clock
9	tomorrow.
1.0	(Recess at 5:05 p.m.)
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1	I, Sandra M. Mierop, Court Reporter, hereby certify that the foregoing pages comprise a true,
2	complete, and correct transcript of the proceedings had.
3	WITNESS MY HAND this the 4th day of
4	November, 1999.
5	
6	Sandra M. Mierop Court Reporter
7	court Reporter
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